### **Public Document Pack**

Democratic Services Section
Legal and Civic Services Department
Belfast City Council
City Hall
Belfast
BT1 5GS



12th December, 2022

### **PLANNING COMMITTEE**

Dear Alderman/Councillor,

The above-named Committee will meet in hybrid format, both in the Lavery Room - City Hall and remotely, via Microsoft Teams, on Monday, 19th December, 2022 at 5.00 pm, for the transaction of the business noted below.

You are requested to attend.

Yours faithfully,

John Walsh

Chief Executive

### AGENDA:

- 1. Routine Matters
  - (a) Apologies
  - (b) Minutes
  - (c) Declarations of Interest
- 2. Committee Site Visit (Pages 1 2)
- 3. Extinguishments
  - (a) Public Right of Way Foyle Court (Pages 3 6)
  - (b) Public Right of Way Manor Court (Pages 7 10)
  - (c) Public Right of Way Southport Court (Pages 11 14)
- 4. Request for additional Meeting of the Planning Committee (to follow)
- 5. Planning Decisions Issued (to follow)

### 6. **Appeals** (to follow)

### 7. Planning Applications

- (a) LA04/2020/1858/F: (deferred from August 2021 Planning Committee) Residential development of 18 no. social housing units, comprising two terraces. Development includes associated car parking, gardens, landscaping, site access and all other site works. Hillview Retail Park, Crumlin Road, Belfast. (to follow)
- (b) LA04/2019/0081/F (Reconsidered item) 12 affordable housing apartments on former site of Maple Leaf at Park Avenue (Pages 15 46)
- (c) LA04/2020/2325/F (Reconsidered item) 21 dwellings (affordable housing) on former site of Maple Leaf at Park Avenue (Pages 47 74)
- (d) LA04/2020/0235/F: (deferred from November 2022 Planning Committee) Retrospective erection of new tyre depot with associated parking, site works and new entrance onto Duncrue Road, 2 Dargan Crescent, Duncrue Road Belfast. (Pages 75 84)
- (e) LA04/2021/2016/F: Demolition of existing multi-storey car park and the erection of 298no. build for rent apartments (19 storey) including ground floor commercial unit (A1/A2), car/cycle parking provision along with associated development. 21-29 Corporation Street & 18-24 Tomb Street Belfast (to follow)
- (f) LA04/2021/2815/F: Erection of Discount supermarket, drive through cafe, landscaping, car parking, and associated site works. Vacant lands at access road to Olympia Leisure Centre directly opposite and approx. 70m East of nos. 9-15 Boucher Road Belfast (to follow)
- (g) LA04/ 2021/1188/F: Provision for a 24 no. space car park, access road with lay-by and turning head. 2.4m Perimeter Fence. 425 Springfield Road, Belfast (to follow)
- (h) LA04/2022/1856/F: Section 54 application to vary condition no.12 of planning permission LA04/2021/2242/F relating to landscaping and planting works. Lands bounded by Little Victoria Street Bruce Street and Holmes Street Belfast (to follow)
- (i) LA04/2022/1768/LBC: Restoration of Ormeau Park Main Entrance Gates and Screens and connecting Railings and Walls. Ormeau Main Gates, Ormeau Rd (Pages 85 92)
- (j) LA04/2022/1784/LBC: Repair of existing stone entrance pier and gate to Woodvale Park. Entrance piers to Woodvale Park 25m west of No.41 Woodvale Road Belfast (Pages 93 - 98)
- (k) LA04/2022/0876/F: Proposed upgrade of existing footways. Footpaths along Donegall Road; Broadway; A12 Westlink and Grosvenor Road. (Pages 99 -112)

### 8. Miscellaneous Items

(a) Dfl Consultation on Improving the Quality of Planning Applications (to follow)

### 9. Restricted Items

- (a) Quarter 2 Finance Report 2022/23 (Pages 113 120)
- (b) Update on the replacement Planning Portal (to follow)



### **Planning Committee**

Friday, 2nd December, 2022

### PLANNING COMMITTEE SITE VISIT - NOTE OF MEETING

LA04/2022/1284/F - Lands bounded by Library Street (to south); Stephen Street (to west); Little Donegall Street (to north); and Union Street (to east), Belfast BT1 2JE. Erection of Purpose Built Managed Student Accommodation (PBMSA) development comprising 862 units with additional use of accommodation by further or higher education institutions outside term time, communal facilities, internal amenity courtyard, cycle stores, active ground floor uses including cafe and retail, and associated bin stores and plant and public realm improvements to surrounding footpaths

Members Present: Councillor Whyte (Chairperson); and

Alderman Rodgers; and

Councillors Groogan and Maskey.

Officers in Attendance: Ms. K. Bentley, Director of Planning and Building

Control;

Mr. E. Baker, Planning Manager (Development

Management); and

Mr. P. Fitzsimons, Principal Planning Officer.

Apologies: Councillor Douglas.

The Members and the officers convened at the site at 12.35 p.m. for the purpose of undertaking a site visit in respect of the application to allow the Members to acquaint themselves with the location and the proposals at first hand.

The Members viewed the site with the proposed plans.

The visit concluded at 1.10 p.m.





### **REGIONAL SERVICES**

Land and Regeneration Place Shaping Team, South Region

# Agenda Item 3a

Marlborough House Central Way Craigavon BT64 1AJ T 03448 920 900 W nihe.gov.uk @nihecommunity

Belfast Planning Department The Cecil Ward Building 4-10 Linenhall Street, Belfast BT2 8BP

Date: 15<sup>th</sup> of November 2022

Our Ref: Foyle Court Extinguishment

Dear Sirs,

Re: Extinguishment of Public Right of Way -Foyle Court

The Northern Ireland Housing Executive made an Order No 1 on the 7th of November 2022 certain Public Rights of Way be extinguished. Approval for the extinguishment is presently being sought from the NIHE Sponsor Team (Housing Division), Department for Communities, Housing Investment Branch, 1-7 Bedford Street, Belfast, BT2 7EG.

The press notice regarding the making of this order is enclosed together with a map showing the area affected.

If you wish to make comments, could you please let me have them by 13th December 2022.

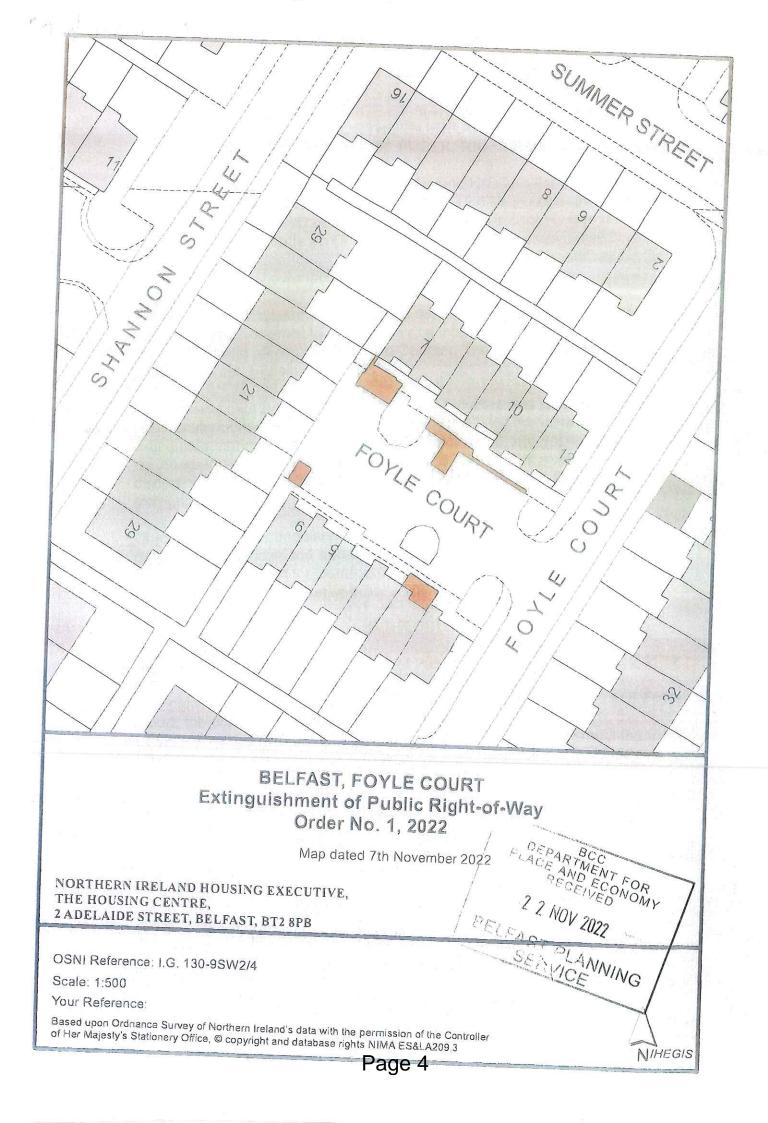
I shall write to you again when the result of the submission is known.

Yours faithfully,

**Land and Regeneration Officer** 

**Belfast Area** 





### **EXTINGUISHMENT OF PUBLIC RIGHTS OF WAY**

### FORM OF ENGROSSMENTS OF ORDER

### THE HOUSING (NORTHERN IRELAND) ORDER 1981

Whereas the Northern Ireland Housing Executive whose principal office is at 2 Adelaide Street, Belfast, BT2 8PB (hereinafter called "the Housing Executive") having acquired certain lands in connection with the Foyle Court, Belfast has by a resolution passed on 7th of November 2022 made an order (an "extinguishment order") to extinguish the public rights of way hereinafter referred to over the said lands shown marked on the map Foyle Court, Belfast Order No.2 2022 and sealed with the common seal of the Northern Ireland Housing Executive and deposited at the West Belfast Local Offices at the Public counter, The Housing Centre, 2 Adelaide Street, Belfast BT2 8PB.

NOW THEREFORE the Housing Executive in pursuance of its powers under Article 88D of the Housing (Northern Ireland) Order 1981 and all other powers so enabling HEREBY orders as follows:

- 1. This extinguishment order may be cited as the Foyle Court, Belfast Order No.2 2022.
- 2. The public rights of way described in the schedule and shown coloured red and outlined black on the said map shall cease and be extinguished as from the date of operation of the extinguishment order subject to the retention of all existing cables wires, mains pipes or other apparatus placed by an electricity undertaker along, across, over or under the lands herby transferred shall be retained. All existing rights of the electricity undertaker as to the use or maintenance of such cables, wires, mains, pipes or other apparatus shall be preserved.

#### **SCHEDULE**

Foyle Court Belfast- Extinguishment of Public Rights of Way Order No2 2022

The portion of the roadway stretching from the footpath at the front of 6 Foyle Court. The portion of roadway along the frontage of 7 Foyle Court to the side of the planter fronting 8 Foyle Court, a portion of the roadway stretching from the front of 9 Foyle Court to the front of 10 Foyle Court and a small strip of land to the front of 11 and 12 Foyle court.

Page 5





### REGIONAL SERVICES

Land and Regeneration Place Shaping Team, South Region



Marlborough House Central Way Craigavon BT64 1AJ T 03448 920 900 W nihe.gov.uk @nihecommunity

**Belfast Planning Department** The Cecil Ward Building 4-10 Linenhall Street, Belfast BT2 8BP

Date: 15th of November 2022

Our Ref: Manor Court Extinguishment

Dear Sirs,

Re: Extinguishment of Public Right of Way - Manor Court

The Northern Ireland Housing Executive made an Order No 1 on7th of November 2022 certain Public Rights of Way be extinguished. Approval for the extinguishment is presently being sought from the NIHE Sponsor Team (Housing Division), Department for Communities, Housing Investment Branch, 1-7 Bedford Street, Belfast, BT2 7EG.

The press notice regarding the making of this order is enclosed together with a map showing the area affected.

If you wish to make comments, could you please let me have them by 13th December 2022.

I shall write to you again when the result of the submission is known.

Yours faithfully,

**Land and Regeneration Officer** 

**Belfast Area** 

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2 2 NOV 2022

BELFAST PLANNING SERVICE

Page 7



OSNI Reference: I.G. 130-9SW2

2 ADELAIDE STREET, BELFAST, BT2 8PB

Scale: 1:500 Your Reference:

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BELFAST PLANNING SERVICE

NIHEGIS

### FORM OF NOTICE OF MAKING OF ORDER

### THE HOUSING (NORTHERN IRELAND) ORDER 1981

### **EXTINGUISHMENT OF PUBLIC RIGHTS OF WAY**

Notice is hereby given that the Northern Ireland Housing Executive having its principal office at 2 Adelaide Street, Belfast, BT2 8PB in pursuance of its powers under Article 88D of the Housing (Northern Ireland) Order 1981 on 7<sup>th</sup> of November 2022 made an Order ("an extinguishment order"), which will be submitted to the Department for Communities for approval, to extinguish the public rights of way over land described in the schedule hereto.

A copy of the extinguishment order and associated map dated 7<sup>th</sup> of November 2022 referred to therein may be inspected at the West Belfast Local Office with offices at the Public Counter, The Housing Centre, 2 Adelaide Street, Belfast BT2 8PB.

The Housing (Northern Ireland) Order 1981 provides that an extinguishment order shall not have effect until approved by the Department and that an extinguishment order to which any objection is made and not withdrawn shall not be approved in circumstances where the Department exercises its discretion to cause a public local inquiry to be held to hear objections to the extinguishment order.

Objections to the extinguishment order must be made in writing stating the grounds for objection and addressed to NIHE Sponsor Team (Housing Division), Department for Communities, Causeway Exchange, 1-7 Bedford Street, Belfast BT2 7EG on or before 13<sup>th</sup> December 2022.

### **SCHEDULE**

Manor Court Belfast- Extinguishment of Public Rights of Way Order No2 2022

The length of courtyard/roadway running along the side of the property at 2 Manor Court.

DATED THIS - 15th November 2022

Grainia Long Chief Executive

Northern Ireland Housing Executive

2 Adelaide Street Belfast BT2 8PB BCC DEPARTMENT FOR PLACE AND ECONOMY RECEIVED

2 2 NOV 2022

BELFAST PLANNING SERVICE

### EXTINGUISHMENT OF PUBLIC RIGHTS OF WAY

### FORM OF ENGROSSMENTS OF ORDER

### THE HOUSING (NORTHERN IRELAND) ORDER 1981

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### **SCHEDULE**

Manor Court Belfast- Extinguishment of Public Rights of Way Order No2 2022

The length of courtyard/roadway running along the side of the property at 2 Manor Court.





### **REGIONAL SERVICES**

Land and Regeneration Place Shaping Team, South Region

# Agenda Item 3c

Marlborough House Central Way Craigavon **BT64 1AJ** T 03448 920 900 W nihe.gov.uk @nihecommunity

**Belfast Planning Department** The Cecil Ward Building 4-10 Linenhall Street, Belfast BT2 8BP

Date: 15th of November 2022

Our Ref: Southport Court Extinguishment

Dear Sirs,

Re: Extinguishment of Public Right of Way - Southport Court

The Northern Ireland Housing Executive made an Order No 1 on the 7th of November 2022 certain Public Rights of Way be extinguished. Approval for the extinguishment is presently being sought from the NIHE Sponsor Team (Housing Division), Department for Communities, Housing Investment Branch, 1-7 Bedford Street, Belfast, BT2 7EG.

The press notice regarding the making of this order is enclosed together with a map showing the area affected.

If you wish to make comments, could you please let me have them by 13th December 2022.

I shall write to you again when the result of the submission is known.

Yours faithfully,

Aaron Maguire

Land and Regeneration Officer

**Belfast Area** 

BCC DEPARTMENT FOR PLACE AND ECONOMY RECEIVED 2 2 NOV 2022 BELFAST PLANNING SERVICE

### **EXTINGUISHMENT OF PUBLIC RIGHTS OF WAY**

### FORM OF ENGROSSMENTS OF ORDER

### THE HOUSING (NORTHERN IRELAND) ORDER 1981

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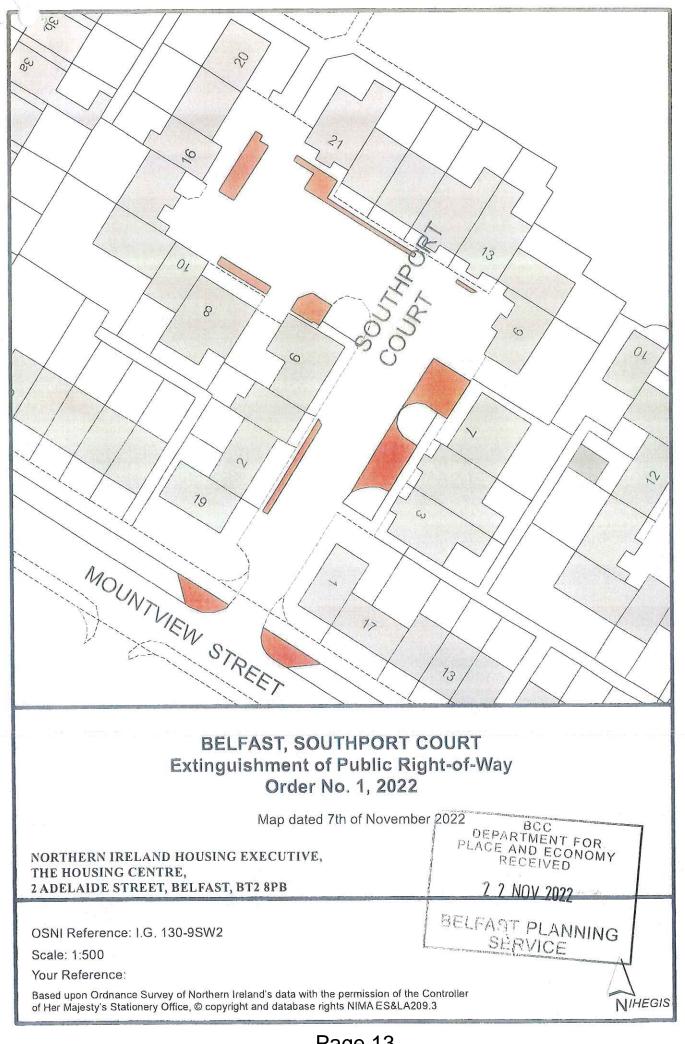
### **SCHEDULE**

Southport Court Belfast- Extinguishment of Public Rights of Way Order No2 2022

A strip of roadway extending from the fronting of 2 and 6 Southport court. The portion of roadway between the planters and 3 to 7 Southport court, the small portion of roadway to the front of 9 Southport Court and 13 Southport court, the strip of roadway to the front of 15 to 21 Southport Court and the portion to the side of 6 Southport Court.

> PLACE AND ECONOMY RECEIVED 2 2 NOV 2022

DEPARTMENT FOR



# FORM OF NOTICE OF MAKING OF ORDER THE HOUSING (NORTHERN IRELAND) ORDER 1981 EXTINGUISHMENT OF PUBLIC RIGHTS OF WAY

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Objections to the extinguishment order must be made in writing stating the grounds for objection and addressed to NIHE Sponsor Team (Housing Division), Department for Communities, Causeway Exchange, 1-7 Bedford Street, Belfast BT2 7EG on or before 13<sup>th</sup> December 2022.

### **SCHEDULE**

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DATED THIS - 15th November 2022

Grainia Long
Chief Executive

Northern Ireland Housing Executive

2 Adelaide Street

Belfast BT2 8PB

DEPARTMENT FOR
PLACE AND ECONOMY
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BELFAST PLANNING
SERVICE

# Addendum Report 3 Application ID: LA04/2019/0081/F Date of Committee: 19 December 2022 Proposal: Location:

Erection of 12No. Apartments (social/affordable housing units comprising 3No. one bed & 9No. two bed) with provision of community pocket park, car parking, landscaping and all associated site and access works.

Lands at former Maple Leaf Club 41-43 Park Avenue Belfast.

**Referral Route:** Previously considered by the Planning Committee in June and December 2019, and March 2022

| Recommendation:             | Approval subject to S76 planning agreement |
|-----------------------------|--|
| Applicant Name and Address: | Agent Name and Address:                    |
| Latner 10 Developments Ltd  | TSA Planning                               |
| Unit 983 Moat House         | 20 May Street                              |
| 54 Bloomfield Avenue        | Belfast                                    |
| Belfast                     | BT1 4NL                                    |
| BT5 5AD                     |  |

### **Addendum Report:**

### **Background**

This application was previously considered by the Planning Committee in June and December 2019, and March 2022. At the March Planning Committee, it was resolved to approve the application with conditions and subject to a Section 76 Planning Agreement to secure the following:

- a developer contribution of £52,000 for enhancement works at the King George V playing fields – the value of the contribution would be subject to an inflationary uplift for the period from December 2019;
- securing the 12 apartments as affordable housing in perpetuity; and
- ensuring the delivery and ongoing maintenance of the proposed pocket park to be provided prior to occupation of any of the approved 12 apartments.

Delegated authority was given to the Director of Planning and Building Control to finalise the wording of conditions and the Section 76 Planning Agreement. If the Section 76 was not signed and completed within 3 months, the application would be reported back to the Committee.

Negotiations on the planning agreement have continued since the previous Committee. The planning agreement is at an advanced stage of drafting. However, there is disagreement with the applicant on whether the proposed pocket park should be accessible to the general public. It is also more than 3 months since the previous Committee and the planning agreement has still not been signed.

In the Addendum report to the March 2022 Planning Committee (appended), officers advised that the pocket park '...is essential to off-set the substandard level of amenity within the proposed 12 apartments as well as to help off-set the loss of open space and lack of open space within the wider development. Officers advise that it remains essential for the pocket park to be delivered and maintained.'

The applicant states that they are unable to give public access to the pocket park because of insurance liability. In addition, their preference was that the pocket park is managed and maintained by the Council. Officers have sought further advice from the Council's Landscape Planning and Development team. It has raised concerns about the pocket park being accessible to the public due to its small size and limited surveillance. It could attract anti-social behaviour. The Landscape Planning and Development team also confirms that the Council would not be prepared to adopt, manage or maintain the pocket park.

The Landscape Planning and Development team advises that the pocket park would be more suited as private amenity space for the social housing proposed by the application and adjoining site for 21 social houses (LA04/2020/2325/F). The team would support an uplift in the Financial Developer Contribution secured as part of the previous decision of the Committee towards improvements to George V playing field.

### Assessment

In view of the advice from the Council's Landscape Planning and Development team, which has concerns about the suitability of the pocket park for public use, it is considered appropriate to remove the requirement for it to have public access. The pocket park would still be required to provide amenity space for the proposed 12 apartments and adjacent scheme of 21 dwellings. The applicant has agreed that the pocket park will be managed by the developer.

Without prejudice, officers have sought an amended plan that relocates the access to the pocket park to the North East and that it is gated and locked for use only by occupants of the 12 apartments and 21 dwellings. The amended plan should also incorporate defensible space to the ground floor apartment that fronts onto the pocket park. It is expected that the amended plan will be presented to the Committee at the meeting.

However, to compensate for the loss of public access (which was originally required to help off-set the overall loss of Open Space from the sites), the applicant has agreed to a further uplift of the Developer Contribution towards improvements to the King George V playing field. The current agreed sum is £52k (plus inflationary uplift from December 2019 to when the planning agreement is signed) and this is proposed to be uplifted by a further £5k.

It is considered that this alternative proposal, subject to the satisfactory amended plan, is on balance acceptable, also having regard to the fact that the 12 apartments would be delivered as affordable housing and adjacent development as 21 social housing. As set out in the Late items report to the March 2022 Committee meeting (appended), NIHE has identified a significant shortfall in social housing in the locality and the proposals would support local housing need. The proposed 12 apartments are on the 2024/25 social housing delivery programme and 21 social houses on the 2021/22 programme. These are considered very important material considerations, which weigh in favour of the proposal in the planning balance.

The report should be read in conjunction with the previous addendum reports to the March 2022 and December 2019 Committees, and original report to the June 2019 Committee, appended. A copy of the Late items report to the March 2022 Committee is also provided.

### Recommendation

It is recommended that planning permission is granted with conditions and subject to a Section 76 planning agreement which secures the following:

- a developer contribution of £52k (plus inflationary uplift from December 2019 to when the planning agreement is signed) plus an additional £5k for enhancement works at the King George V playing fields;
- securing the 12 apartments as affordable housing in perpetuity;
- ensuring the delivery and ongoing maintenance of the proposed pocket park to be provided prior to occupation of any of the approved 12 apartments.

Delegated authority is sought for the Director of Planning and Building Control to finalise the wording of conditions and the planning agreement.

### Planning Committee: Tuesday 15 March 2022

## **Late Items**

| Agenda Item | Application   |   | Issues                  | Raised             | k                 |                      |           | Action        |
|-------------|---|---|-------------------------|--------------------|-------------------|----------------------|-----------|---------------|
| 7c          | LA04/2019/0081/F Erection of 12 apartments at former Maple Leaf Club, Park Avenue | Northern Ireland Housing Executive (NIHE) is supportive of the application and provides the following comments.  The site is located within Middle East Housing Need Area which has a five year need for 307 units for the period 2021-2026.  The site is adjacent to Sydenham, Edenvale and Dundela Common Landlord Areas. The following table provides a summary of the Waiting List information for this area for December 2021. |                         |                    |                   | For notation.        |           |               |
|             |   |   | Singles                 | Families           | Elderly           | TOTAL                |           |               |
|             |   | All Applicants  | 133                     | 138                | 58                | 329                  | 4         |               |
|             |   | Housing Stress  | 86                      | 79                 | 42                | 207                  |           |               |
|             |   | Allocations to<br>December 2021   | 30                      | 13                 | 30                | 73                   |           |               |
|             |   | The proposal in Housing Deve second phase lands.  | lopment                 | Progran            | nme a             | s a                  | cial      |               |
| 7c          | LA04/2019/0081/F Erection of 12 apartments at former Maple Leaf Club, Park Avenue | The applicant inflationary up to the £52k Fir towards enhar playing fields.   | lift (Cons<br>nancial D | umer Pi<br>evelope | rice In<br>er Con | dex link<br>tributio | ked)<br>n | For notation. |

| Agenda Item | Application  |   | Issues   | Raised  | l   |  | Action        |
|-------------|--|---|--|---|---|--|---------------|
| 7d, 7e & 7f | LA04/2019/0082/F,<br>LA04/2019/0083/F (s54 applications)<br>and LA04/2020/2325/F Erection of 21<br>dwellings at former Maple Leaf Club,<br>Park Avenue | Northern Ireland I supportive of the following commer NIHE confirms the Social Housing Dimix of housing ha applicant, Choice    | Housing applicatints.  at the prevelopmes been a Housing | Execution and proposal is nent Progreed volume.           | ve (NIF<br>provide<br>s on the<br>gramme<br>vith the<br>is keen | e 2021/22<br>e and the<br>joint<br>that the            | For notation. |
|             |  | The site is located Need Area which for the period 202  The site is adjace Dundela Common table provides a sinformation for thi | d within has a five 1-2026.  Int to Syon Landlo ummary   | Middle E<br>ve year r<br>denham<br>rd Areas<br>v of the V | east Honed for Edeny 5. The forward Vaiting                     | using<br>or 307 units<br>vale and<br>following<br>List |               |
|             |  |   | Singles  | Families  | Elderly   | TOTAL  |               |
|             |  | All Applicants  | 133  | 138   | 58  | 329  |               |
|             |  | Allocations to December 2021  | 30   | 79<br>13  | 30  | 73   |               |
| 7d & 7e     | LA04/2019/0082/F and<br>LA04/2019/0083/F s54 applications<br>relating to site of the former Maple<br>Leaf Club, Park Avenue                            | The applicant has the s54 applicatio  |  |   |   |  | For notation. |

| Agenda Item | Application  | Issues Raised  | Action  |
|-------------|--|--|---|
| 7f          | LA04/2020/2325/F Erection of 21 dwellings at former Maple Leaf Club, Park Avenue | Further to the officer recommendation, the applicant has confirmed their agreement to the following planning obligations to be secured by way of a Section 76 planning agreement:  • Single payment of £52k plus inflationary uplift | Officers accept that it would be impracticable to deliver the pocket park prior to occupation of the 21 dwellings for the reasons set out by the applicant. |
|             |  | <ul> <li>(Consumer Price Index linked); and</li> <li>Delivery of the 21 dwellings as social/affordable housing.</li> </ul>   | The officer recommendation is therefore modified to require that the pocket park is delivered no later than two years from the date of first                |
|             |  | However, for logistical reasons, the applicant is unable to agree to the requirement that the pocket park is delivered prior to occupation. The main difficulties are summarised below:  | occupation. A planning obligation should also be required to secure its future management.  |
|             |  | Underneath the site of the pocket park is the<br>main sewer and electrical cable. Access will<br>be required until full adoption of sewers;  |   |
|             |  | <ul> <li>Access for gas connection;</li> </ul>   |   |
|             |  | <ul> <li>Construction of the apartment block will<br/>require access for scaffold, plant and piling<br/>rig;</li> </ul>  |   |
|             |  | This is the only area left for welfare facilities;   |   |
|             |  | <ul> <li>It would be the last part of construction on<br/>the overall site from a practical view.</li> </ul>   |   |
|             |  | In practice, the applicant states that they are confident that they will be able to deliver the 12 apartments within this period and at the same time complete the pocket park. However,   |   |
|             |  | should this not be possible, it proposes a clause in the Section 76 planning agreement to  |   |

| Agenda Item | Application | Issues Raised   | Action |
|-------------|-------------|---|--------|
|             |             | require delivery of the pocket park within 24 months from occupation of the first dwelling within the 21 dwelling scheme. The pocket park would be managed by Choice Housing Association.               |        |
|             |             | For information, the applicant provides the following indicative timeline for delivery of the scheme:   |        |
|             |             | <ul> <li>March/April 2022 – onsite start of 21 dwellings.</li> <li>March/April 2023 – first handover</li> <li>March/April 2023 – hope to commence works on 12 apartments</li> </ul>                     |        |
|             |             | <ul> <li>March/April 2024 – complete 12 apartments and pocket park</li> <li>Worst case scenario is that pocket park will be delivered 24 months from first handover i.e. by March/April 2025</li> </ul> |        |

| <b>Development Management Report</b> |
|--------------------------------------|
| Addendum Report 2                    |

| Application ID: LA04/2019/0081/F  | Date of Committee: 15 March 2022                              |
|---|---|
| Proposal:   | Location:   |
| Erection of 12No. Apartments (social/affordable housing units comprising 3No. one bed & 9No. two bed) with provision of community pocket park, car parking, | Lands at former Maple Leaf Club 41-43 Park<br>Avenue Belfast. |
| landscaping and all associated site and access works.   |   |

Referral Route: Previously considered by the Planning Committee in December 2019

| Recommendation:             | Approval subject to S76 planning agreement |
|-----------------------------|--|
| Applicant Name and Address: | Agent Name and Address:                    |
| Latner 10 Developments Ltd  | TSA Planning                               |
| Unit 983 Moat House         | 20 May Street                              |
| 54 Bloomfield Avenue        | Belfast                                    |
| Belfast                     | BT1 4NL                                    |
| BT5 5AD                     |  |

### **Addendum Report:**

### Background

This application, along with associated applications LA04/2019/0082/F and LA04/2019/0083/F, were considered by the Planning Committee in December 2019. The Committee resolved to approve all three applications subject to conditions and a Section 76 planning agreement. The planning agreement was intended to secure the following:

- a developer contribution of £52k for enhancement works at the King George V playing fields
- securing the 12 apartments as affordable housing
- ensuring the delivery and ongoing maintenance of the proposed pocket park to be provided as part of the development of the 12 apartments

The Planning Committee should consider this Addendum Report 2 in conjunction with the original Development Management Officer Report of June 2019 and Addendum Report 1 of December 2019, both appended to this report.

Since the applications were approved by the Planning Committee, both the Planning Service and Legal Services have been making significant efforts to finalise the planning agreement. However, it has not been possible to progress the planning agreement with the applicant. Firstly, it was disputed that the 12 apartments should be delivered as affordable housing despite it being central to the consideration of the planning balance and justification for the grant of planning permission, the proposal being contrary to Policy OS 1 of PPS 8 through the loss of Open Space. Secondly, and more recently, by failure to commit to the delivery of the pocket park, which is essential recreation space to off-set the lack of amenity space within the proposed development as well as to help compensate for the loss and limited provision of Open Space overall. Officers consider the terms of the planning agreement originally agreed by the Committee to be wholly reasonable. The three applications (LA04/2019/0081/F, LA04/2019/0082/F and LA04/2019/0083/F) are linked as explained in the previous reports, attached. Officers advise that the three applications cannot be separated out from the agreement as they are intrinsically connected.

### Recap of the planning history

In June 2011, planning permission was granted on the site and adjacent land to the east where the Maple Leaf Club was originally located for mixed use development comprising 21 dwellings and replacement social club (Z/2010/0434/F). The social club is to be located on the current application site where 12 apartments are now proposed with the 21 dwellings to the east. The original planning permission included conditions requiring the provision of social housing and build out of the replacement social club, required to offset the loss of open space. These conditions were subsequently varied under applications Z/2011/0827/F and Z/2011/0829/F.

Planning application LA04/2015/0075/F was granted in February 2016 for modifications to the original scheme for replacement of Maple Leaf Club and erection of 21 dwellings (Z/2010/0434/F). The amended scheme reduced the size of the club and amended some of the house types. Condition 2 prevents occupation of the residential units until the replacement Maple Leaf Club has been erected in accordance with the new approved plans. Condition 3 requires the development to be delivered as social / affordable housing. It appears the main site access and part of the access road between Blocks A and C have been constructed and this serves the development of 13 houses to the north of the site (LA04/2015/0052/F). Therefore, it is considered that the development has commenced and represents a fall-back for the developer, albeit it would require the construction of the replacement social club.

In 2019, the applicant applied for planning permission for 12 apartments on the land where the replacement social club was to be built (LA04/2019/0081/F). Two associated applications were submitted at the same time seeking removal of the conditions requiring the construction of the replacement social club attached to planning permissions Z/2010/0434/F and LA04/2015/0075/F (LA04/2019/0082/F and LA04/2019/0083/F respectively).

All three applications were approved by the Planning Committee in December 2019 subject to conditions and completion of a Section 76 planning agreement as explained above.

In terms of the original planning permission for the erection of 21 dwellings and replacement social club on the application site and adjacent land (Z/2010/0434/F) and subsequent modifications (planning permissions Z/2011/0827/F, Z/2011/0829/F and LA04/2015/0075), these are considered to have commenced by virtue of the formation of the access and road. Therefore, the applicant has a fall-back position, albeit the housing development cannot be occupied without the delivery of the community building as previously granted. The granting of the variation of condition applications (LA04/2019/0082/F and LA04/2019/0083/F) would permit the housing development to proceed and being occupied **without** the replacement club having to be delivered.

### New application for 21 dwellings on land to the east

A further, more recent application for 21 dwellings on the adjacent land has been submitted by the landowner and Housing Association (LA04/2020/2325/F). That application is being considered by the Planning Committee at this same meeting due to the linked nature of the applications. That application is also for affordable housing and is being brought forward by a Housing Association with funding support from NIHE. NIHE has advised that in order to secure the funding from this year's housing programme, planning permission will need to be granted by 31 March 2022 although it might still be possible to progress the scheme with a resolution from the Council to grant permission.

The Committee will note from the case officer report to application LA04/2020/2325/F that the recommendation to approve the 21 dwellings is reliant on applications LA04/2019/0081/F, LA04/2019/0082/F and LA04/2019/0083/F being progressed to approval as it is reliant on the pocket

park being granted planning permission – this would serve not only the proposed 12 apartments but also the proposed 21 dwellings (as well as other surrounding housing).

### Assessment

As set out in the previous reports, the proposed development of the site for 12 apartments would result in the loss of Open Space. Moreover, it would no longer be possible to bring forward the new social club to replace the original Maple Leaf Club, which was otherwise critical to the off-set of loss of Open Space from the wider site resulting from development of the 21 dwellings.

The Planning Committee accepted that in the planning balance, the loss of the original off-set (i.e. the dropping of the replacement social club) was justified providing that the following is achieved:

- a developer contribution of £52k for enhancement works at the King George V playing fields
- securing the 12 apartments as affordable housing
- ensuring the delivery and ongoing maintenance of the proposed pocket park to be provided as part of the development of the 12 apartments

These obligations were to be secured by a Section 76 planning agreement, which the applicant has not signed. Officers provide an update on each of the above obligations as follows.

**Developer Contribution of £52k for off-site Open Space** – officers advise that the value of the Contribution should be subject to an inflationary uplift due to the passage of time since the Committee's original decision to grant planning permission in December 2019. In effect, the £52k Developer Contribution has devalued over time.

Provision of affordable housing – at the time of the Planning Committee's original decision in December 2019, NIHE had confirmed that there was a housing need and that they were supportive scheme coming forward as social housing. However, in a recent meeting with officers, NIHE confirmed that they cannot currently support the 12 apartments as social housing. This is because of the change in circumstances since December 2019 including the bringing forward of other affordable housing schemes in the area such as the redevelopment of the Park Avenue Hotel site for an affordable housing led housing scheme (LA04/2021/0493/F) and NIHE's commitment to delivery of the 21 dwellings on the adjacent site (LA04/2020/2325/F). It is understood that it is concerned about over saturation. However, NIHE verbally advised that it is very likely that the proposed 12 apartments on the application site would be supported within the 5 year live span of the planning permission if granted. It is therefore considered that the Committee can still proceed to secure the 12 apartments as affordable housing through the Section 76 planning agreement.

**Delivery and ongoing maintenance of the pocket park** – as set out in the previous reports, this is essential to off-set the substandard level of amenity within the proposed 12 apartments as well as to help off-set the loss of open space and lack of open space within the wider development. Officers advise that it remains essential for the pocket park to be delivered and maintained. The Committee will note that officers are advising that the pocket park is delivered prior to occupation of the 21 dwellings on the adjacent site as part of the recommendation for application LA04/2020/2325/F. Therefore, if planning permission is not granted for the 12 apartments and pocket park under application LA04/2019/0081/F, it will not be possible to secure the Section 76 planning agreement proposed by officers for application LA04/020/2325/F.

### Recommendation

It is recommended that planning permission is granted with conditions and subject to a Section 76 planning agreement which secures the following:

- a developer contribution of £52k for enhancement works at the King George V playing fields –
  the value of the contribution to be subject to an inflationary uplift for the period from
  December 2019 to when the planning agreement is signed;
- Securing the 12 apartments as affordable housing in perpetuity; and
- ensuring the delivery and ongoing maintenance of the proposed pocket park to be provided prior to occupation of any of the approved 12 apartments.

Delegated authority is sought for the Director of Planning and Building Control to finalise the wording of conditions and the planning agreement.

If the Section 76 planning agreement is not signed and completed within 3 months, the application shall be reported back to the Planning Committee.

| <b>Development Management Report</b> |
|--------------------------------------|
| Addendum Report 1                    |

| Application ID: LA04/2019/0081/F  | Date of Committee: December 2019                                     |
|---|--|
| Proposal: Erection of 12No. Apartments (social/affordable housing units comprising 3No. one bed & 9No. two bed) with provision of community pocket park, car parking, landscaping and all associated site and access works. | Location: Lands at former Maple Leaf Club 41-43 Park Avenue Belfast. |

Referral Route: At the request of the Director of Planning and Building Control

| Recommendation:             | Approval                |
|-----------------------------|-------------------------|
| Applicant Name and Address: | Agent Name and Address: |
| Dixon Contractors           | TSA Planning            |
| 89 Broughshane Street       | 20 May Street           |
| Ballymena                   | Belfast                 |
| ·                           | BT1 4NL                 |
|                             |                         |

### Addendum Report:

This application was previously scheduled for Planning Committee on the 11<sup>th</sup> June 2019 with a recommendation for refusal. However, was not presented as a legal Agreement under Section 76 was submitted setting out mitigation against the proposed loss of open space. The application was withdrawn from committee to enable the consideration of the proposed terms of the Section 76 Agreement.

Members should read this Addendum Report in conjunction with the original Development Management Officer Report of June 2019, attached below.

The Case officer report attached below sets out two reasons for refusal in relation to

- 1. The loss of open space
- 2. The under provision of amenity space for the proposed development

There were no other reasons for refusal. Notwithstanding the issue of principle the scheme was considered acceptable in terms of its design, height, scale, and mass; and access and parking. Therefore, this addendum deals only with the two matters set out above, all other considerations are set out in the case officer report.

### Principle of development

Historically the site was in use as a substantial area of open space, a bowling green and club house / social club. Residential development was granted on the site subject to a replacement recreational social club being provided to off-set the loss of open space. The provision of the recreational social club in combination with the social housing to be provided was the justification for setting aside Policy OS1 of PPS 8 – Open Space, Sport and Recreation and granting the proposal.

This current application proposes to build an apartment block in place of the social recreation club. In these particular circumstances, given the history of this site, the principle of the development on this site, was initially considered to be unacceptable as it will result in the almost total loss to the community of the open space and recreation use, in addition to providing minimal amenity space for residents. Therefore, refusal was originally recommended.

Following the publication of the officer report, the applicant submitted a Section 76 Agreement, setting out terms to offset the loss and under provision of open space / recreation facility by offering to provide a financial contribution towards improvements to a local park. Policy OS1 allows developers to offer an alternative provision, which is as accessible to current users, at least equivalent in terms of its size, usefulness, attractiveness, safety and quality. In this case, the offer is to provide an upgrade to an existing Council owned park rather than 'new' or additional open space, however, the offer must be considered alongside the community benefits of the provision of the 12 social and affordable apartments themselves. The developer has agreed to provide a financial contribution of over £52K to be used to enhance existing open space in the area. The combination of the associated community benefits are considered on balance to decisively outweigh the loss of the provision of the recreation club and the shortage in the amenity provision.

### **Terms of the Section 76 Agreement**

In respect of the proposed off set, the applicant has agreed to a developer contribution through a Section 76 Agreement. In broad terms, monies (£52k) will be used by the Council to enhance existing open space at King George V Playing Fields, which is an 8 minute walk away from the site and serves the local community. As set out above, this in part is considered, in this case, to adequately address Policy OS1 of PPS8 to off-set the loss of existing open space.

The following works are proposed for the King George V playing fields;

### Improve Parkgate site boundary

Remove exiting concrete boundary fencing/walling Install new 250 x 125 x 905mm road kerb edge New hedge planting along boundary to kerb edge Supply & install new vehicular access barrier Construct low brick piers with existing concrete crest Pedestrian road crossing markings

### Trim Trail

New 1.2m wide bitmac path to site boundary Form new mounds with excavated material Remedial landscape works/seeding

### Screen planting

Screen planting to western boundary

### Provision of private amenity space

In terms of private amenity space only 3 of the proposed 12 apartments has their own private amenity space. Creating Places recommends a minimum of between 10m2- 30m2 per unit. Apartments 11 and 12 meet the recommended minimum however apartments 1-10 do not. Policy OS 2 states that an exception to this will only be permitted in the case of apartment developments or specialised housing where a reasonable level of private communal open space is being provided or where it will make use of adjoining public open space. It is considered that insufficient private amenity space is proposed for the individual apartments. In respect of the communal amenity space provided this is in the form of a pocket park which will provide 450 square metres of amenity space. The provision of the pocket park between the proposed apartments and Park Avenue with landscaping and play equipment with access from Park Avenue so other residents can benefit and; the proposed developer contribution of over £52K to enhance 2.88ha of existing open space at the King George V playing fields, provides a wider community benefit to the existing and proposed residents and is considered to make an otherwise unacceptable scheme acceptable in these particular circumstances.

### **Linked Applications**

Planning permission LA04/2015/0075/F was a modification to the original planning permission Z/2010/0434/F. This included the reduction in the size of the social club to be constructed. Whilst this was a reduction and was considered to be of a scale more in keeping with the established residential area, the community benefit to be gained remained an integral part of the proposal and was appropriately conditioned to reflect this. The condition in relation to the provision of the social club was attached to the permission and was worded that the residential dwellings would not be occupied. The same reason as per planning permission Z/2010/0434/F for the condition was given to ensure the orderly development of the site and to ensure the community benefits of the development are fully implemented.

The applicant also seeks the removal of condition no.2 of planning permissions Z/2010/0434/F and LA04/2015/0075/F, which are attached to the original permissions and relate to the provision of the recreational club and to ensure the orderly development of the site and community benefits of the development are fully implemented. This proposal would replace the social club with 12 social/affordable apartments.

### Consultees

DFI Roads were consulted and have advised of no objection in principle with amendments sought to address clarification in terms of bicycle parking and visibility splays for previous approvals within the wider proposal site and Private Streets Determination drawings.

### **Further Representations**

No further objections or information has been received in respect of the proposal itself. A draft Section 76 Agreement was submitted and BCC Legal Services and City and Neighbourhoods have been consulted in respect of the Section 76 Agreement and the enhancement of open space through the developers contribution.

### Summary

In conclusion, the recommendation has changed for the reasons as set out in this addendum. The proposal on balance is considered to be acceptable and contributes to the delivery of the Belfast Agenda aims and objectives - Living Here and City Development and the Local Development Plan Strategic Aims – Shaping a liveable place, a green and active place and a smart connected and resilient place.

### Recommendation

Approval subject to the signing and delivery of the Section 76 Agreement and conditions.

It is requested that committee delegate authority to the Director of Planning and Building Control to finalise the Section 76 and the wording of conditions. Draft Conditions below:

1. The development hereby permitted shall be begun before the expiration of 5 years from the date of this permission.

Reason: As required by Section 61 of the Planning Act (Northern Ireland) 2011.

2. The residential development hereby approved shall be allocated for social housing use and shall be managed by a registered Housing Association.

Reason: To ensure the orderly development of the site and community benefits of the development are fully implemented.

3. Double glazed float units 4-12-4 (or similar) with a sound reduction of 26dB R<sub>tra</sub> / 31dBR<sub>w</sub> must be installed in bedroom and living room windows to the Park Avenue façade of the proposed apartments and to any habitable rooms situated on either side elevation. Alternative means of acoustic ventilation capable of meeting the same sound reduction value of the windows must also be installed in all bedroom and living room windows to the Park Avenue façade and side elevations and be in accordance with building control regulations.

Reason: Protection of Residential Amenity

4. Double glazed float units 4-12-4 (or similar) with a sound reduction of 26 dBR<sub>tra</sub> / 31 dBR<sub>w</sub> must be installed in bedroom and living room windows of the rear façade of the proposed apartments.

Reason: Protection of Residential Amenity

5. All soft landscaping works shall be carried out in accordance with the approved details on drawing no 13C, dated 3<sup>rd</sup> June 2019. The works shall be carried out prior to the occupation of the first apartment / dwelling unless otherwise agreed in writing by the Council. Any trees or plants indicated on the approved scheme which, within a period of five years from the date of planting, die, are removed or become seriously damaged, diseased or dying shall be replaced during the next planting season with other trees or plants of a location, species and size, details of which shall have first been submitted to and approved in writing by the Council.

Reason: In the interests of the character and appearance of the area.

6. All trees and planting within the site shall be retained unless shown on the approved drawings as being removed. Any retained trees or planting indicated on the approved drawings which become seriously damaged, diseased or dying, shall be replaced during the next planting season (October to March inclusive) with other trees or plants of a location, species and size to be first approved in writing by the Council.

Reason: In the interests of visual amenity

7. Prior to any work commencing all protective barriers (fencing) and ground protection measures to be erected or installed as specified in British Standard 5837: 2012 (section 6.2) on any trees / hedging to be retained within the site, and must be in place before any materials or machinery are brought onto site for demolition, development or soil stripping. Protective fencing must remain in place until all work is completed and all associated materials and equipment is removed from site.

Reason: To ensure the protection of, and to ensure the continuity of amenity afforded by any existing trees to be retained within the site and on adjacent lands.

8. If roots are accidentally damaged the tree council must be notified and given the opportunity to inspect the damage before it is covered over.

Reason: To ensure the protection of, and to ensure the continuity of amenity afforded by existing tree hedging.

9. No storage of materials, parking of vehicles or plant, temporary buildings, sheds, offices or fires within the RPA of trees within the site and adjacent lands during the construction period.

Reason: To avoid compaction within the RPA.

DFI Roads conditions to follow.

# ANNEX 1 Development Management Officer Report Committee Application

| Summary   |  |  |  |  |  |
|---|--|--|--|--|--|
| Committee Meeting Date: 11 June 2019  |  |  |  |  |  |
| Application ID: LA04/2019/0081/F  |  |  |  |  |  |
| Proposal: Erection of 12No. Apartments (social/affordable housing units comprising 3No. one bed & 9No. two bed) with provision of community pocket park, car parking, landscaping and all associated site and access works. | Lands at former Maple Leaf Club 41-43 Park<br>Avenue Belfast.      |  |  |  |  |
| Referral Route: At the request of the Director of Planning and Building Control   |  |  |  |  |  |
| Recommendation:   | Refusal  |  |  |  |  |
| Applicant Name and Address: Dixon Contractors 89 Broughshane Street Ballymena   | Agent Name and Address: TSA Planning 20 May Street Belfast BT1 4NL |  |  |  |  |

### **Executive Summary:**

The proposal is for full planning permission for the erection of 12No. Apartments (social/affordable housing units comprising 3No. one bed & 9No. two bed) with provision of community pocket park, car parking, landscaping and all associated site and access works.

This application is linked to two further applications (LA04/2019/0082/F and LA04/2019/0083/F) both of which are Section 54 applications and seek to remove a planning condition from the original approvals. Condition no.2 of these planning permissions relate to the provision of a recreational social club under planning permissions Z/2010/0434/F and LA04/2015/0075/F.

The key issues in the assessment of the proposed development include;

- Principle of development and use;
- Height, scale, massing, layout and design;
- Provision of private amenity space and Provision of open space;
- Parking and access;
- Impact on residential amenity of neighbours;
- Impact on protected trees;
- Other environmental factors.

The applicant proposes a building containing 12 apartments on a site which has been secured by planning condition to be used for recreational open space in lieu of the loss of an extensive area of open space, bowling green and a club house / social club.

The original approval set aside OS1 of PPS 8 Open space Sport and Recreation and allowed the loss of the space to provide 21 social dwelling units and the construction of a new Recreation

Social Club. The applicant makes a case that the occupier of the social club, the Maple Leaf Club is no longer in existence. The applicant states that they have sought an alternative occupier, however they have not provided sufficient evidence to demonstrate that a new occupier has been sought and all avenues explored.

The principle of the development therefore, is considered to be unacceptable and would if permitted result in the permanent loss of the open space by failing to provide the social club to the community. Which is contrary to policy OS 1 of Planning Policy Statement 8: Open space and recreation.

The proposed development fails to meet criterion (c) of policy QD1 of Planning Policy Statement 7 – Quality Residential Environments. In that the loss will impact the amenity for those prospective new residents of the approved housing as there will be insufficient amenity space provided for the combined development and will therefore also be contrary to Policy OS 2 of PPS8.

Consultees: Environmental Health, Rivers Agency, BCC Tree Officer and NIHE offer no objection to the proposal.

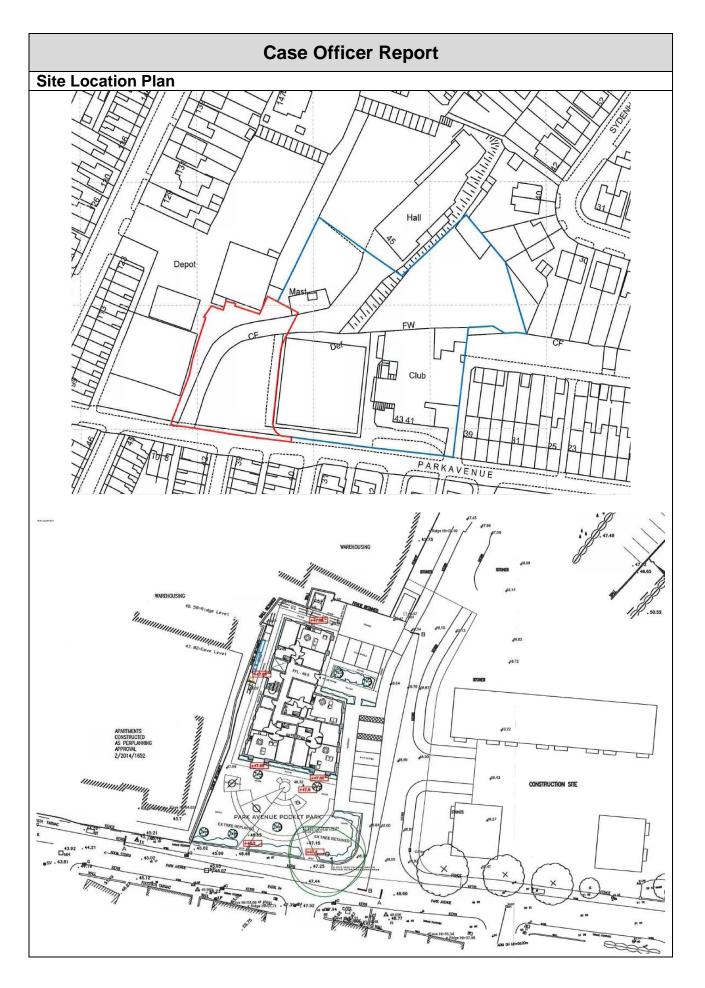
DFI Roads advised the applicant has failed to demonstrate acceptable parking arrangements.

There have been no third party objections received.

### Recommendation:

#### Refuse

Having regard to the policy context and other material considerations above, the proposal is considered unacceptable and refusal of planning permission is recommended and delegated authority is sought for the final wording of refusal reasons from the Director of Planning and Building Control.



| Consultations:                  |                               |                       |                         |  |  |  |  |
|---------------------------------|-------------------------------|-----------------------|-------------------------|--|--|--|--|
| Consultation Type               | Consultee                     |                       | Response                |  |  |  |  |
| Non Statutory                   | Environmental Health          |                       | No objection subject to |  |  |  |  |
|                                 | Belfast                       | : City Council        | conditions              |  |  |  |  |
| Statutory                       | Rivers Agency                 |                       | No objection            |  |  |  |  |
| Advice and Guidance             | NIHE - Corporate Planning     |                       | No objection - support  |  |  |  |  |
| Statutory                       | DFI Roads - Hydebank          |                       | Unacceptable            |  |  |  |  |
| Statutory                       | NI Water - Multi Units East - |                       | No Response             |  |  |  |  |
|                                 | Plannir                       | ng Consultations      |                         |  |  |  |  |
| Representations:                |                               |                       |                         |  |  |  |  |
| Letters of Support              |                               | None Received         |                         |  |  |  |  |
| Letters of Objection            |                               | None Received         |                         |  |  |  |  |
| Number of Support Petitions and |                               | No Petitions Received |                         |  |  |  |  |
| signatures                      |                               |                       |                         |  |  |  |  |
| Number of Petitions of Objec    | tion                          | No Petitions Received |                         |  |  |  |  |
| and signatures                  |                               |                       |                         |  |  |  |  |

| Chara | acteristics of the Site and Area  |
|-------|---|
| 1.0   | Description of Proposed Development   |
| 1.1   | The proposal is for full planning permission for the erection of 12No. apartments (social/affordable housing units comprising 3No. one bed & 9No. two bed) with provision of community pocket park, car parking, landscaping and all associated site and access works.  |
| 1.2   | This application is linked to LA04/2019/0082/F and LA04/2019/0083/F both of which are Section 54 application to remove condition no.2 of planning permission Z/2010/0434/F and LA04/2015/0075/F. Both of these conditions also relate to the implementation of the social club element of planning permissions Z/2010/0434/F and LA04/2015/0075/F.  |
| 2.0   | Description of Site   |
| 2.1   | The site is located at lands at the former Maple Leaf Club, 41-43 Park Avenue, Belfast. The site has been cleared and is currently under construction. Formerly on the site was a bowling green and car park and the now derelict Maple Leaf Club building. The site is accessed from Park Avenue which slopes steeply from Holywood Road to Connsbrook Avenue. The area is characterised by two storey terrace dwellings and two storey semi-detached dwellings. Adjacent to the site and accessed from Connsbrook Avenue is a fuel and oil distribution depot. The site bounded by existing mature vegetation. Seven of the previously approved dwellings (10-22 Park Avenue Heights) have been constructed and are now occupied. |
| Plann | ing Assessment of Policy and other Material Considerations  |
| 3.0   | Site History  |
| 3.1   | LA04/2019/0083/F - Section 54 application to remove condition 2 of LA04/2015/0075/F. The condition reads as follows "No part of the residential development hereby permitted shall be occupied until the social club hereby approved is constructed and operational in accordance with drawing 06A date stamped 20th August 2016, drawing 07B date stamped 03 February 2016 and drawing 08 stamped 01 April 2015". The removal of the condition is necessary to allow for the construction and occupation of the social/affordable housing – Pending  |
| 3.2   | LA04/2019/0082/F - Section 54 application to remove condition 2 of Z/2010/0434/F. The condition reads as follows, "No part of the residential development herby permitted shall be commenced until the social club herby approved is constructed and operational in accordance with the approved plans." The removal of the condition is necessary to allow the construction of the social/affordable housing - Pending   |
| 3.3   | LA04/2015/0075/F - Modifications to previous planning approval Z/2010/0434/F comprising of a reduction in the size of the replacement club premises and change of house types to the dwellings at plots 14-21 - Granted   |
| 3.4   | Z/2011/0829/F - Article 28 application to vary condition 2 of permission Z/2010/0434/F to allow simultaneous commencement of development of the residential development and the social club – Granted   |
| 3.5   | Z/2011/0827/F - Article 28 application to vary condition 3 of permission Z/2010/0434/F to include social/affordable housing within the residential development and the social club - Granted  |

|     | ·   |
|-----|---|
| 3.6 | Z/2010/0434/F - Mixed use development to include the relocation and replacement of the Ulster Maple Leaf Club premises and residential development comprising 21 dwellings (3no. 2 bed, 18no. 3 bed dwellings), landscaping and associated site works - Granted   |
| 3.7 | Z/1999/0307 - Proposed bowling green in part of existing car park including new access arrangements - Granted   |
| 4.0 | Policy Framework  |
| 4.1 | Belfast Urban Area Plan 2001  |
| 4.2 | Draft Belfast Metropolitan Area Plan 2015   |
| 4.3 | Draft Belfast Metropolitan Area Plan 2004   |
| 4.4 | <ul> <li>4.4.1 Strategic Planning Policy Statement for Northern Ireland (SPPS)</li> <li>4.4.2 Planning Policy Statement 3: Access, Movement and Parking</li> <li>4.4.3 Planning Policy Statement 7: Quality Residential Environments</li> <li>4.4.4 Addendum to Planning Policy Statement 7: Safeguarding the Character of Established Residential Areas</li> <li>4.4.5 Planning Policy Statement 8: Open Space and Recreation</li> <li>4.4.6 Planning Policy Statement 12: Housing in Settlements</li> <li>4.4.7 Planning Policy Statement 15: Planning &amp; Flood Risk</li> <li>4.4.8 Creating Places</li> <li>4.4.9 Development Control Advice Note 15: Vehicular Access Standards</li> </ul> |
| 5.0 | Statutory Consultees Responses  |
| 5.1 | Rivers Agency has no objection.   |
| 5.2 | DFI Roads advised the proposal was unacceptable and failed to demonstrate acceptable parking arrangements.  |
| 6.0 | Non Statutory Consultees Responses  |
| 6.1 | Environmental Health has no objection subject to conditions.  |
| 6.2 | BCC Tree Officer has no objection subject to conditions.  |
| 6.3 | Northern Ireland Housing Executive – Corporate Planning provided advice and guidance.  NIHE advised there is currently unmet social housing need in this part of East Belfast and the site has previously been registered by a housing association for the provision of social housing. NIHE supports the current proposal for the site.  |
| 7.0 | Representations   |
| 7.1 | The application has been neighbour notified and advertised in the local press. No representations have been received.   |
| 8.0 | Other Material Considerations   |
| 8.1 | The adopted Belfast Urban Area Plan 2001 designates the site as white land.   |
|     |   |

| 8.2 | Draft Belfast Metropolitan Area Plan (BMAP) 2015 plan the site is designated as white land.  |
|-----|--|
| 8.3 | Draft Belfast Metropolitan Area Plan (BMAP) 2004 plan the site is designated as white land.  |
| 8.4 | The site is the subject of a Tree Preservation Order – TPO/2006/0081   |
| 9.0 | Assessment   |
| 9.1 | The key issues in the assessment of the proposed development include;  • Principle of development and use;  • Height, scale, massing, layout and design;  • Provision of private amenity space;  • Provision of open space;  • Provision of parking and access;  • Impact on residential amenity of neighbours;  • Impact on protected trees;  • Other environmental factors.  |
| 9.2 | The adopted Belfast Metropolitan Area Plan 2015 (BMAP) has been quashed as a result of a judgement in the Court of Appeal delivered on 18 May 2017. As a consequence of this, the Belfast Urban Area Plan 2001 (BUAP) is now the statutory development plan for the area.  |
| 9.3 | Section 45 (1) of the Planning Act (NI) 2011 requires regard to be had to the Development Plan, so far as material to the application and to any other material considerations. Section 6 (4) states that where regard is to be had to the Development Plan, the determination must be made in accordance with the Plan unless material considerations indicate otherwise.   |
| 9.4 | As the decision to adopt BMAP has been quashed in its entirety, it is as though the draft BMAP has never been adopted, however, the version of draft BMAP which was purported to be adopted remains a material consideration.  |
| 9.5 | The site is located within the settlement development limit for Belfast. However given that the Belfast Metropolitan Area Plan 2015 version was adopted and subsequently quashed weight is afforded to it as it had reached the most advanced stage a draft plan could having been through public inquiry. The site was designated as white land.  |
| 9.6 | Draft BMAP 2004 version also designated the site as white land.  |
| 9.7 | The adopted Belfast Urban Area Plan 2001 designates the site as white land.  |
| 9.8 | Principle of development In other circumstances the construction of apartments within the development limits within a residential area would be acceptable however, the circumstances and history of this site is such that the principle of the development in this case, on this site, is considered to be unacceptable. This proposal site was granted as a recreational social club under application references Z/2010/0434/F and LA04/2015/0075/F in which the replacement social club was to be provided to off-set the loss of a substantial area of open space, a bowling green and club house / social club. The provision of the recreational social club in combination with the social housing to be provided was the rational for setting aside OS1 of PPS 8 – Open Space, Sport and Recreation. |
| 9.9 | The supporting statement submitted by the applicant states that the Maple Leaf Club has been permanently closed and evidence has been provided at Annex 2 in the supporting statement. It is on this basis that the applicant seeks the removal of condition no.2 of   |

planning permissions Z/2010/0434/F and LA04/2015/0075/F, which related to the social club and to ensure the orderly development of the site and community benefits of the development are fully implemented. This proposal would replace the social club with 12 social/affordable apartments.

- 9.10 Linked applications LA04/2019/0082/F and LA04/2019/0083/F both of which are Section 54 application to remove condition no.2 of planning permission Z/2010/0434/F and LA04/2015/0075/F. Both of these conditions also relate to the implementation of the social club aspect of planning permissions Z/2010/0434/F and LA04/2015/0075/F are also under consideration.
- 9.11 The applicant submitted a supporting statement. Paragraphs 6.15-6.18 refer to the search for an alternative operator. It is stated that the applicant has no viable option for delivering the club building and the social housing due to the 'winding up' of the Maple Leaf Club and no club interested in relocating and therefore the removal of the club from the proposal is required. However, whilst this has been stated in the supporting statement, no evidence has been provided by the applicant to demonstrate and marketing or tendering for an alternative occupier and therefore have failed to demonstrate that all avenues to secure an occupier have been investigated.
- 9.12 The group report of the original planning permission Z/2010/0434/F, stated that 'the main benefits are the provision of much needed social housing and provision of a new social facility to serve the local area'. The two conditions that attached to the permission, condition no.2 which the applicant seeks to remove and condition no.3 in relation to the allocation of the residential development for social housing were both attached and the same reason 'To ensure the orderly development of the site and community benefits of the development are fully implemented'. Therefore it is considered that the construction of the social club was equally required to be provided to ensure the community benefits.
- 9.13 Application Z/2011/0829/F, was an Article 28 application to vary condition 2 of permission Z/2010/0434/F to allow simultaneous commencement of development of the residential development and the social club.
- 9.14 Planning permission LA04/2015/0075/F was a modification to the original planning permission Z/2010/0434/F. This included the reduction in the size of the social club to be constructed. Whilst this was a reduction and was considered to be of a scale more in keeping with the established residential area, the community benefit to be gained remained an integral part of the proposal and was appropriately conditioned to reflect this. The condition in relation to the provision of the social club was attached to the permission and was worded that the residential dwellings would not be occupied. The same reason as per planning permission Z/2010/0434/F for the condition was given to ensure the orderly development of the site and to ensure the community benefits of the development are fully implemented.
- 9.15 Therefore, considering the previous use of the site, the protection afforded under PPS8 and the planning history of the site the principle of the development is unacceptable and would result in the loss of the replacement social club which was to provide the off set for the loss of open space for the whole development. It is considered that the supporting statement from the applicant does not provide a compelling case that would outweigh the loss to the community.

### 9.16 Height, scale, massing, layout and design

The proposed building is to be 'L' shaped and 8.4m in height from finished floor level (FFL), 27.3m long along the western elevation and 18m wide along the southern (Park Road) elevation. In terms of the footprint of the proposed apartments is be approximately  $392m^2$ . This is an increase in the footprint from the previously reduced social club at

387m² which was reduced by 49m² from the original approval. The difference in the increase in the footprint is considered to be marginal. The proposed height of the building is similar to that granted for the social club under LA04/2015/0075/F. The height, scale and massing of the proposed apartments is considered to be acceptable.

- 9.17 In terms of layout all apartments outlook either on to Park Avenue of the entrance to the whole development. It is considered this outlook on to public realm in acceptable.
- 9.18 In terms of the proposed design this is not dissimilar from that previously approved for the social club building. The proposed finished of smooth red facing brick and grey mortar, dark grey framed windows, glazed balcony and grey zinc cladding on the roof and pent houses are considered to be acceptable. The architectural approach is modern yet sympathetic to its context. The proposed design and architectural treatment and materials are acceptable.
- 9.19 Policy LC 1 Protecting Local Character, Environmental Quality and Residential Amenity of the Addendum to Planning Policy Statement 7- Safeguarding the Character of Established Residential Areas applies. The proposed density of the development and pattern of development is considered to be acceptable and not out of keeping with the character of the area. The size of each of the proposed apartments are outlined below;
- 9.20 Apartment 1 2 bed 3 person: 65m<sup>2</sup>
  - Apartment 2 1 bed 2 person: 57 m<sup>2</sup>
  - Apartment 3 2 bed 3 person: 70 m<sup>2</sup>
  - Apartment 4 2 bed 3 person: 65 m<sup>2</sup>
  - Apartment 5 2 bed 3 person: 65 m<sup>2</sup>
  - Apartment 6 2 bed 3 person: 68 m<sup>2</sup>
  - Apartment 7 2 bed 3 person: 70 m<sup>2</sup>
  - Apartment 8 2 bed 3 person: 65 m<sup>2</sup>
  - Apartment 9 2 bed 3 person: 65 m<sup>2</sup>
  - Apartment 10 2 bed 3 person: 63 m<sup>2</sup>
  - Apartment 11 1 bed 2 person: 50 m<sup>2</sup>
  - Apartment 12 1 bed 2 person: 50 m<sup>2</sup>
- 9.21 The proposed apartments meet the minimum space standards as set out in Annex A of the Addendum to Planning Policy Statement 7- Safeguarding the Character of Established Residential Areas.
- 9.22 Therefore it is considered that the proposal complies with the criterion set out in policy LC 1 of the Addendum to Planning Policy Statement 7- Safeguarding the Character of Established Residential Areas.

### 9.23 **Provision of private amenity space**

In terms of private amenity space only 3 of the proposed 12 apartments has their own private amenity space. They do all however share communal bin storage and secure bicycle parking. The following private amenity space provision is as below for 3 apartments on the second floor;

- 9.24 Apartment 10 63.3 m<sup>2</sup>
  - Apartment 11 22.3 m<sup>2</sup>
  - Apartment 12 10.98 m<sup>2</sup>
- 9.25 Creating Places recommends a minimum of between 10m<sup>2</sup>- 30m<sup>2</sup>. Apartments 11 and 12 meet this recommended minimum however apartments 1-10 do not. Whilst the applicant refers to other facilities in the locality including Victoria Park, this is 0.7mile away

from the site. Considering this and the recent EIA Street planning appeal decision 2018/A0070 it was considered that existing other public spaces were not an acceptable substitute for the deficit of communal space in quantitative and qualitative terms. Therefore it is considered that insufficient private amenity space has been provided for prospective residents. The site on which the apartments are proposed was to provide the off set for loss of open space through the construction of a social club and was conditioned as so to ensure the community benefit of the existing club would continue to be provided. Linked applications LA04/2019/0082/F and LA04/2019/0083/F both of which are Section 54 applications to remove condition no.2 of planning permission Z/2010/0434/F and LA04/2015/0075/F. Both of these conditions also relate to the implementation of the social club aspect of planning permissions Z/2010/0434/F and LA04/2015/0075/F. The provision of open space is discussed below.

### 9.26 **Provision of open space**

The proposal includes the provision of a pocket park which will provide 0.045ha of public amenity space. Planning permission Z/2010/0434/F for the residential development and replacement of the social club and LA04/2015/0075/F for a change of house type at plots 14 to 21 and included the reduction in the proposed replacement social club were both granted on the basis of provision of the social club to offset the loss of open space, in line with policy OS 1 of Planning Policy Statement 8: Outdoor space and recreation. Whilst the social club was to be reduced under planning permission LA04/2015/0075/F it still provided the off set for the loss of open space in line with policy OS 1 of Planning Policy Statement 8: Outdoor space and recreation.

- 9.27 However the applicants statement of case states at paragraph 6.26 the delivery of 12 apartments in lieu of the social club yields a substantially greater benefit to the community and that as the case officer acknowledged the proximity of similar bowling facilities in close proximity to the site which were equally accessible in their view. The applicant states that in this context, the total loss of the facility is therefore negligible to the local community and its loss therefore will have no significant detrimental impact and states this is consistent with para. 6.025, of the Strategic Planning Policy Statement for Northern Ireland (SPPS). It is considered that the loss of the social club which was the off set for the loss of all quality open space is not negligible to the local community as stated. Particularly as the private amenity provision is below recommended requirements. Whilst the applicant refers to other facilities in the locality including Victoria Park, this is 0.7mile away from the site. As per recent appeal decision 2018/A0070, it was considered that existing of other public spaces were not an acceptable substitute for the deficit of communal space in quantitative and qualitative terms.
- 9.28 This acknowledged the community benefit the club itself provided and while the open space was to be lost, the offset to this was through the provision of a new social facility, albeit reduced but would continue to provide community benefit as was provided by the existing club. Therefore it is considered that in order to comply with policy OS 1 of Planning Policy Statement 8 Open Space and Recreation to ensure adequate alternative provision that the social facility must be implemented and form part of the overall development of the site.
- 9.29 It is also noted that the original development comprised of 21 dwelling units. The applicant proposed the construction of an additional 12 apartments. This would provide a total of 33no. social/ affordable housing units. However, the additional units would exceed the threshold of 25 units as set out in policy OS 2 of Planning Policy Statement 8. Policy OS 2 states that an exception to this will only be permitted in the case of apartment developments or specialised housing where a reasonable level of private communal open space is being provided or where it will make use of adjoining public open space.
- 9.30 As stated in the original case officers report for Z/2010/0434/F, the proposal did not provide sufficient amenity space for the majority of the proposed dwellings and would be limited in its

usability. Nor is it located adjacent to existing public open space. Therefore it would be considered that it would not be an exception to Policy OS 2 and therefore it would be expected that at least 10% of the site would be for the provision of public open space. The proposal would not be able to facilitate this and the addition of 12 no. apartments was add extra pressure to the demand for amenity space in the whole development. Although this application proposes the provision of a pocket park between the proposed apartments and Park Avenue providing an area of 0.045ha with landscaping and play equipment with access from Park Avenue so other residents can benefit. It is considered to be insufficient to warrant the loss of the social facility and the wider community benefit which it would provide.

9.31 On balance with the provision of private amenity for the approved apartments being below the requirements as per Creating Places, it is considered that the social facility is essential to address the loss of the open space and the club facility, particularly as private amenity space is insufficient to meet requirements. The proposal to not provide the social facility is considered to be contrary to policy OS 1 of Planning Policy Statement 8: Open Space and Recreation.

### 9.32 **Provision of parking and access**

DFI Roads were consulted and responded stating that the applicant had failed to demonstrate acceptable parking arrangements and required a number of issues to be addressed and the submission of Private Streets Determination drawings. This information was not requested as to have done so would have put the applicant to unnecessary expense when Planning Service had fundamental concerns with the proposal and the two (LA04/2019/0082/F and LA04/2019/0083/F) associated Section 54 applications for the removal of conditions.

### 9.33 Impact on residential amenity of neighbours

In terms of residential amenity the proposed apartments will be located to the east of the existing apartments on Park Avenue. In terms of overshadowing considering the sun path it is considered that some overshadowing will result to the apartments adjacent to the west in the morning, however this will travel from east to west from midday on it is considered that no unacceptable overshadowing will result to the apartments located to the west of the site. It is also considered that an unacceptable level of overlooking will not result from the proposed apartments to the existing apartments to the west due to sufficient separation distance and existing boundary treatment. To the north of the site is an existing depot and to the east whilst currently no under construction dwelling with extant permission are to be located. However it is considered that sufficient separation distances will ensure no unacceptable overshadowing or overlooking will result to these dwellings form the proposed apartments. This is also considered to be the same for those dwellings located on the opposite of Park Avenue.

### 9.34 Impact on protected trees

Belfast City Council's Tree Officer was consulted and following the submission of a tree survey and amended plans the Tree Officer has no objections to the proposal subject to conditions. The proposal includes the retention of an existing protected Lime tree along the Park Avenue boundary, which is to be crown cleaned. Protective root barriers in the form of Geocells has been shown at specific locations to ensure root and soil compaction is avoided during and after construction. The proposal includes the removal of x1 Chestnut tree a protected tree and replacement planting of x8 extra heavy standard Rowan and Ornamental Pear trees to compensate for its loss. A new hawthorn boundary hedge is proposed. The tree officer commented that the proposed tree choice, was considered appropriate in terms of species to complement the proposed pocket park. Tree officer has no objection to the proposal subject to conditions.

### 9.35 Other environmental factors

Environmental Health were consulted and considered the Noise Impact Assessment and an updated contaminated land report. Environmental Health has no objection subject to

|                | conditions. Rivers Agency were consulted with a Drainage Assessment and responded stating that the proposal was acceptable and that the proposal was deemed to provide a robust drainage solution.   |
|----------------|--|
| 9.36           | Recommendation The proposal is considerable to be unacceptable and refusal is recommended asset out in paragraph 11 below.   |
| 9.37           | Having regard to the policy context and other material considerations above, the proposal is considered unacceptable and refusal of planning permission is recommended and delegated authority is sought for the final wording of refusal reasons from the Director of Planning and Building Control.  |
| 10.0           | Summary of Recommendation: Refusal   |
| 11.0           | Refusal Reasons  |
|                |  |
|                | <ol> <li>The proposal is contrary to OS1 of PPS 8 in that it will result in a loss of open space and the applicant has failed to demonstrate that the redevelopment will bring substantial community benefits that decisively outweigh its permanent loss.</li> <li>The proposal is contrary to OS2 of PPS 8 Open Space Sport and Recreation QD1 of PPS7 Quality Residential Environments in that it fails to provide adequate or quality private amenity space or sufficient communal open space for prospective residents of this development or the overall development.</li> </ol> |
| Notific        | <ul> <li>and the applicant has failed to demonstrate that the redevelopment will bring substantial community benefits that decisively outweigh its permanent loss.</li> <li>2. The proposal is contrary to OS2 of PPS 8 Open Space Sport and Recreation QD1 of PPS7 Quality Residential Environments in that it fails to provide adequate or quality private amenity space or sufficient communal open space for prospective residents of</li> </ul>   |
| Notific<br>N/A | <ul> <li>and the applicant has failed to demonstrate that the redevelopment will bring substantial community benefits that decisively outweigh its permanent loss.</li> <li>2. The proposal is contrary to OS2 of PPS 8 Open Space Sport and Recreation QD1 of PPS7 Quality Residential Environments in that it fails to provide adequate or quality private amenity space or sufficient communal open space for prospective residents of this development or the overall development.</li> </ul>  |
| N/A            | <ul> <li>and the applicant has failed to demonstrate that the redevelopment will bring substantial community benefits that decisively outweigh its permanent loss.</li> <li>2. The proposal is contrary to OS2 of PPS 8 Open Space Sport and Recreation QD1 of PPS7 Quality Residential Environments in that it fails to provide adequate or quality private amenity space or sufficient communal open space for prospective residents of this development or the overall development.</li> </ul>  |

| ANNEX                 |                   |  |  |  |  |
|-----------------------|-------------------|--|--|--|--|
| Date Valid            | 3rd January 2019  |  |  |  |  |
| Date First Advertised | 25th January 2019 |  |  |  |  |
| Date Last Advertised  | 25th January 2019 |  |  |  |  |

### **Details of Neighbour Notification** (all addresses)

The Owner/Occupier,

10 Park Avenue Heights, Belfast, BT4

The Owner/Occupier,

10 Park Avenue, Belfast, Down, BT4 1PU

The Owner/Occupier,

12 Park Avenue Heights, Belfast, BT4

The Owner/Occupier,

125 Connsbrook Avenue, Belfast, Down, BT4 1JX

The Owner/Occupier,

14 Park Avenue Heights, Belfast, BT4

The Owner/Occupier,

16 Park Avenue Heights, Belfast, BT4

The Owner/Occupier,

18 Park Avenue Heights, Belfast, BT4

The Owner/Occupier,

20 Park Avenue Heights, Belfast, BT4

The Owner/Occupier,

22 Park Avenue Heights, Belfast, BT4

The Owner/Occupier,

31 Sefton Park, Belfast, BT4 1PN

The Owner/Occupier,

31 Shaw Street, Belfast, Down, BT4 1PT

The Owner/Occupier,

32 Sefton Park, Belfast, BT4 1PN

The Owner/Occupier,

36 Sefton Drive, Belfast, BT4 1PL

The Owner/Occupier,

39 Colvil Street, Belfast, Down, BT4 1PS

The Owner/Occupier,

39 Park Avenue, Belfast, BT4 1PU

The Owner/Occupier,

40 Shaw Street, Belfast, Down, BT4 1PT

The Owner/Occupier.

42 Colvil Street, Belfast, Down, BT4 1PS

The Owner/Occupier,

45 Park Avenue, Belfast, BT4 1PU

The Owner/Occupier,

8 Park Avenue, Belfast, Down, BT4 1PU

The Owner/Occupier,

Apartment 1,47 Park Avenue, BELFAST, BT4 1PU

The Owner/Occupier,

Apartment 10,47 Park Avenue, BELFAST, BT4 1PU

The Owner/Occupier,

Apartment 11,47 Park Avenue,BELFAST,BT4 1PU

The Owner/Occupier,

Apartment 12,47 Park Avenue,BELFAST,BT4 1PU

The Owner/Occupier,

Apartment 13,47 Park Avenue, BELFAST, BT4 1PU

The Owner/Occupier,

Apartment 14,47 Park Avenue,BELFAST,BT4 1PU

The Owner/Occupier,

Apartment 15,47 Park Avenue, BELFAST, BT4 1PU

The Owner/Occupier,

Apartment 2,47 Park Avenue,BELFAST,BT4 1PU

The Owner/Occupier,

Apartment 3,47 Park Avenue, BELFAST, BT4 1PU

The Owner/Occupier,

Apartment 4,47 Park Avenue,BELFAST,BT4 1PU

The Owner/Occupier,

Apartment 5,47 Park Avenue, BELFAST, BT4 1PU

The Owner/Occupier,

Apartment 6,47 Park Avenue, BELFAST, BT4 1PU

The Owner/Occupier,

Apartment 7,47 Park Avenue, BELFAST, BT4 1PU

The Owner/Occupier,

Apartment 8,47 Park Avenue, BELFAST, BT4 1PU

The Owner/Occupier,

Apartment 9,47 Park Avenue, BELFAST, BT4 1PU

| Date of Last Neighbour Notification | 12th February 2019 Additional neighbours consulted 24 <sup>th</sup> May 2019 due to new dwellings now being occupied. |
|-------------------------------------|---|
| Date of EIA Determination           | N/A   |
| ES Requested                        | No  |
| Drawing Numbers and Title           |   |
| Drawing No.<br>Type:                |   |



| Development Management Report Addendum Report 1  |   |  |  |  |  |  |
|--|---|--|--|--|--|--|
| Application ID: LA04/2020/2325/F   | Date of Committee: 19 December 2022                                   |  |  |  |  |  |
| Proposal: Proposed erection 21 no. dwellings (social/affordable housing units comprising 17 no. townhouses and 4no. semi-detached), car parking, landscaping and all associated site and access works (Amended drawings, additional information) | Location: Lands at Former Maple Leaf Club, 41-43 Park Avenue, Belfast |  |  |  |  |  |
| Referral Route: Application previously considerate a Financial Developer Contribution exceeds  | ered by the Planning Committee. Proposal would eding £30,000.         |  |  |  |  |  |
| Recommendation: Approval subject to conditions and Section 76 planning agreement   |   |  |  |  |  |  |
| Applicant Name and Address: Choice Housing Association & Latner 10 Developments, Unit 983 Moat House, 54 Bloomfield Avenue, Belfast  | Agent Name and Address: TSA Planning, 20 May Street, Belfast, BT1 4NL |  |  |  |  |  |

### **Addendum Report:**

#### Background

This application was previously considered by the Planning Committee in March 2022. At the March Planning Committee, it was resolved to approve the application with conditions and subject to a Section 76 Planning Agreement to secure the following:

- provision of the 21 units as affordable housing (social / intermediate housing);
- the pocket park proposed under LA04/2019/0081/F shall be delivered no later than two years from the date of first occupation of the 21 units;
- the future management of the pocket park;
- temporary treatment of the site for 12 apartments if those were delayed or not built out;
- securing of the £52,000 with inflationary uplift since December 2019 (if it had already been paid in relation to application LA04/2019/0081 then it would not have to be paid twice).

The Committee further agreed that delegated authority be given to the Director of Planning and Building Control to finalise the wording of conditions and the Section 76 Planning Agreement

Negotiations on the planning agreement have been taking place since the previous Committee. The planning agreement is at an advanced stage of drafting. However, there is disagreement with the applicant on whether the proposed pocket park should be accessible to the general public.

In the report to the March 2022 Planning Committee (appended), officers advised that it is '...necessary that the pocket park is delivered as part of the scheme for 21 dwellings. Otherwise, it

would have insufficient Open Space and there would be insufficient off-set for the loss of the original Open Space on the site.'

The applicant states that they are unable to give public access to the pocket park because of insurance liability. In addition, their preference was that the pocket park is managed and maintained by the Council. Officers have sought further advice from the Council's Landscape Planning and Development team. It has raised concerns about the pocket park being accessible to the public due to its small size and limited surveillance. It could attract anti-social behaviour. The Landscape Planning and Development team also confirms that the Council would not be prepared to adopt, manage or maintain the pocket park.

The Landscape Planning and Development team advises that the pocket park would be more suited as private amenity space for the social housing proposed by the application and adjoining site for 12 apartments (LA04/2019/0081/F). The team would support an uplift in the Financial Developer Contribution secured as part of the previous decision of the Committee towards improvements to George V playing field.

### <u>Assessment</u>

In view of the advice from the Council's Landscape Planning and Development team, which has concerns about the suitability of the pocket park for public use, it is considered appropriate to remove the requirement for it to have public access. The pocket park would still be required to provide amenity space for the proposed 21 dwellings and adjacent scheme of 12 apartments (LA04/2019/0081/F). The applicant has agreed that the pocket park will be managed by the developer.

Without prejudice, officers have sought an amended plan that relocates the access to the pocket park to the North East and that it is gated and locked for use only by occupants of the 21 dwellings and 12 apartments. The amended plan should also incorporate defensible space to the ground floor apartment that fronts onto the pocket park. It is expected that the amended plan will be presented to the Committee at the meeting.

However, to compensate for the loss of public access (which was originally required to help off-set the overall loss of Open Space from the sites), the applicant has agreed to a further uplift of the Developer Contribution towards improvements to the King George V playing field. The current agreed sum is £52k (plus inflationary uplift from December 2019 to when the planning agreement is signed) and this is proposed to be uplifted by a further £5k.

It is considered that this alternative proposal, subject to the satisfactory amended plan, is on balance acceptable, also having regard to the fact that the 21 dwellings would be delivered as social housing. As set out in the Late items report to the March 2022 Committee meeting (appended), NIHE has identified a significant shortfall in social housing in the locality and the proposals would support local housing need. The proposed 21 dwellings remain on the 2021/22 social housing delivery programme and 12 apartments on the adjacent site on the 2024/25 programme. These are considered very important material considerations, which weigh in favour of the proposal in the planning balance.

The report should be read in conjunction with the report to the March 2022 Planning Committee, including Late items report, appended.

### Recommendation

It is recommended that planning permission is granted with conditions and subject to a Section 76 planning agreement which secures the following:

- provision of the 21 units as affordable housing (social / intermediate housing);
- the pocket park proposed under LA04/2019/0081/F shall be delivered no later than two years from the date of first occupation of the 21 units;
- · the future management of the pocket park;
- temporary treatment of the site for 12 apartments if those were delayed or not built out;
- securing the £52,000 (plus inflationary uplift from December 2019 to when the planning agreement is signed) plus £5k towards improvements to George V playing field (if it had already been paid in relation to application LA04/2019/0081 then it would not have to be paid twice).

Delegated authority is sought for the Director of Planning and Building Control to finalise the wording of conditions and the Section 76 planning agreement.

## Planning Committee: Tuesday 15 March 2022

# **Late Items**

| Agenda Item | Application   | Issues Raised   |                                    |          |         |       | Action        |  |
|-------------|---|---|------------------------------------|----------|---------|-------|---------------|--|
| 7c          | LA04/2019/0081/F Erection of 12 apartments at former Maple Leaf Club, Park Avenue | Northern Ireland Housing Executive (NIHE) is supportive of the application and provides the following comments.  The site is located within Middle East Housing Need Area which has a five year need for 307 units for the period 2021-2026.  The site is adjacent to Sydenham, Edenvale and Dundela Common Landlord Areas. The following table provides a summary of the Waiting List information for this area for December 2021. |                                    |          |         |       | For notation. |  |
|             |   |   | Singles                            | Families | Elderly | TOTAL |               |  |
|             |   | All Applicants  | 133                                | 138      | 58      | 329   |               |  |
|             |   | Housing Stress  |                                    |          |         |       |               |  |
|             |   | December 2021   | Allocations to   30   13   30   73 |          |         |       |               |  |
|             |   | The proposal is currently on the 2024/25 Social Housing Development Programme as a second phase of development of the wider lands.  |                                    |          |         |       |               |  |
| 7c          | LA04/2019/0081/F Erection of 12 apartments at former Maple Leaf Club, Park Avenue | The applicant confirms their agreement to the inflationary uplift (Consumer Price Index linked) to the £52k Financial Developer Contribution towards enhancements at the King George V playing fields.  |                                    |          |         |       | For notation. |  |

| Agenda Item | Application  | Issues Raised  |  |  |   | Action   |               |
|-------------|--|--|--|--|---|--|---------------|
|             |  |  |  |  |   |  |               |
| 7d, 7e & 7f | LA04/2019/0082/F, LA04/2019/0083/F (s54 applications) and LA04/2020/2325/F Erection of 21 dwellings at former Maple Leaf Club, Park Avenue | Northern Ireland supportive of the following common NIHE confirms to Social Housing mix of housing happlicant, Choice scheme common The site is located Need Area whice for the period 20.  The site is adjaced Dundela Common table provides a information for the site is adjaced Dundela Common table provides a information for the site is adjaced Dundela Common table provides a information for the All Applicants  All Applicants  All Capplicants  All Capplicants  All Capplicants  All Capplicants  All Capplicants  December 2021 | e applications.  hat the properties been as been to Sylon Landlo summary | on and poposal is sent Propagreed vog. NIHE is finance we year under the Middle Everyear under t | s on the grammer with the is keen sial yea sast Honed for the following. The forwaiting | e 2021/22<br>e and the<br>joint<br>that the<br>r.<br>using<br>or 307 units | For notation. |
| 7d & 7e     | LA04/2019/0082/F and<br>LA04/2019/0083/F s54 applications<br>relating to site of the former Maple<br>Leaf Club, Park Avenue                | The applicant has withdrawn both applications as the s54 applications are no longer needed.  |  |  |   | For notation.  |               |

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| Agenda Item Application  | Issues Raised   | Action   |
|--|---|--|
| dwellings at former Maple Leaf Club, Park Avenue   Singl (Con Delive house to park is a difficultie  Under main be received.  Acceeve Consider apartment ime conshould it in pract confider apartment ime conshould it in park is a conshould in part in park is a constant. | to the officer recommendation, the not has confirmed their agreement to the g planning obligations to be secured by way extion 76 planning agreement:  Ile payment of £52k plus inflationary uplift assumer Price Index linked); and very of the 21 dwellings as social/affordable sing.  In for logistical reasons, the applicant is to agree to the requirement that the pocket delivered prior to occupation. The main es are summarised below:  I erneath the site of the pocket park is the in sewer and electrical cable. Access will equired until full adoption of sewers; ess for gas connection; struction of the apartment block will aire access for scaffold, plant and piling is is the only area left for welfare facilities; buld be the last part of construction on overall site from a practical view.  Itice, the applicant states that they are ent that they will be able to deliver the 12 ents within this period and at the same amplete the pocket park. However, this not be possible, it proposes a in the Section 76 planning agreement to | Officers accept that it would be impracticable to deliver the pocket park prior to occupation of the 21 dwellings for the reasons set out by the applicant.  The officer recommendation is therefore modified to require that the pocket park is delivered no later than two years from the date of first occupation. A planning obligation should also be required to secure its future management. |

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| Agenda Item | Application | Issues Raised  | Action |
|-------------|-------------|--|--------|
|             |             | require delivery of the pocket park within 24 months from occupation of the first dwelling within the 21 dwelling scheme. The pocket park would be managed by Choice Housing Association.  |        |
|             |             | For information, the applicant provides the following indicative timeline for delivery of the scheme:  |        |
|             |             | <ul> <li>March/April 2022 – onsite start of 21 dwellings.</li> <li>March/April 2023 – first handover</li> <li>March/April 2023 – hope to commence works on 12 apartments</li> <li>March/April 2024 – complete 12 apartments and pocket park</li> <li>Worst case scenario is that pocket park will be delivered 24 months from first handover i.e. by March/April 2025</li> </ul> |        |

### **Committee Application**

| Development Management Report   |   |  |
|---|---|--|
| Application ID: LA04/2020/2325/F  | Date of Committee: 15 March 2022                                      |  |
| Proposal: Proposed erection 21 no. dwellings (social/affordable housing units comprising 17 no. townhouses and 4no. semi-detached), car parking, landscaping and all associated site and access works (Amended drawings, additional information)                                      | Location: Lands at Former Maple Leaf Club, 41-43 Park Avenue, Belfast |  |
| <b>Referral Route:</b> Proposal would secure a Financial Developer Contribution exceeding £30,000. Application also in association with applications LA04/2019/0081/F, LA04/2019/0082/F and LA04/2019/0083/F, previously considered by the Planning Committee and on the same agenda. |   |  |

**Recommendation:** Approval subject to conditions and Section 76 planning agreement

| Applicant Name and Address:            | Agent Name and Address: |
|--|-------------------------|
| Choice Housing Association & Latner 10 | TSA Planning,           |
| Developments,                          | 20 May Street,          |
| Unit 983 Moat House,                   | Belfast,                |
| 54 Bloomfield Avenue,                  | BT1 4NL                 |
| Belfast                                |                         |
|  |                         |

### **Executive Summary:**

The application seeks full planning permission for the erection of 21 no. dwellings (social/affordable housing units comprising 17 no. townhouses and 4 no. semi-detached), car parking, landscaping and all associated site and access works.

The key issues to consider are:

- Principle of development
- Loss of open space
- Provision of public and private amenity space
- Impact on the character and appearance of the area
- Impact on residential amenity
- Impact on existing trees / proposed landscaping
- Access and parking
- Drainage and flood risk
- Waste-water infrastructure

The site is un-zoned 'whiteland' within the BUAP 2001 and draft BMAP 2015.

The proposed development would result in the loss of open space (including the bowling green previously located on the site) protected by Policy OS1 of PPS 8.

By way of background, planning application Z/2010/0434/F was granted planning permission in June 2011 on essentially the same site, but also including land to the west, for a mixed use development including replacement of the original Maple Leaf club and 21 dwellings. That planning permission included conditions requiring the provision of social housing and build out of the replacement social

club, required to offset the loss of open space. These conditions were subsequently varied under applications Z/2011/0827/F and Z/2011/0829/F.

Planning application LA04/2015/0075/F was granted in February 2016 for modifications to the original scheme for replacement of Maple Leaf Club and erection of 21 dwellings (Z/2010/0434/F). The amended scheme reduced the size of the club and amended some of the house types. Condition 2 prevents occupation of the residential units until the replacement Maple Leaf Club has been erected in accordance with the new approved plans. Condition 3 requires the development to be delivered as social / affordable housing. It appears the main site access and part of the access road between Blocks A and C have been constructed and this serves the development of 13 houses to the north of the site (LA04/2015/0052/F). Therefore, it is considered that the development has commenced and represents a fall-back for the developer, albeit it would require the construction of the replacement social club.

The current application for 21 dwellings (social / affordable) is a standalone application for residential development, i.e. the developer does not wish to construct the social club as previously approved.

The Planning Committee has previously resolved to approve application LA04/2019/0081/F for 12 apartments (social/affordable housing) on the part of the site previously approved for the replacement social club. It also approved associated applications LA04/2019/0082/F and LA04/2019/0083/F to vary the previous permissions for 21 dwellings and replacement Maple Leaf Club in order to relax the requirement to construct and operate the new social club.

Policy OS2 requires public open space to be provided as an integral part of new housing schemes of 25 units or more and states that at least 10% of the total site area should be open space in normal circumstances. Whilst the proposal is for 21 dwellings – being less than the 25 unit threshold – it is being brought forward in combination with the development of the immediately surrounding lands of 13 units built to the north and the proposed 12 apartments to the west (i.e. 46 units in total). The proposal includes some minor areas of maintained open space, however, these areas do not amount to 10% and offer limited amenity value. The proposal is therefore contrary to Policy OS 2 of PPS 8.

Policy OS1 of PPS 8 states that development resulting in the loss of existing open space will not be permitted, however, an exception will be permitted where it is clearly shown that redevelopment will bring substantial community benefits that decisively outweigh the loss of the open space. It is considered that the provision of affordable housing does not by itself outweigh the loss of the open space in this instance.

In resolving to grant planning permission for the 12 apartments to the west (LA04/2019/0081/F), the Planning Committee took the view that the relaxation of the requirement to provide a new club to replace the Maple Leaf Club and off-set the loss of open space from the site would be justified provided that 1) the 12 apartments were delivered as affordable housing; 2) a Financial Developer Contribution of £52k is paid to improve off-site open space facilities, and 3) that the proposed pocket park in front of the apartments is delivered to provide valuable open space to serve not only the proposed 12 apartments but also the surrounding houses including the extant permissions for 21 dwellings on the application site.

Therefore, consistent with the Committee's previous decisions in December 2019 in respect of the 12 apartments on the adjacent site, it is also necessary that the pocket park is delivered as part of the scheme for 21 dwellings. Otherwise, it would have insufficient open space and there would be insufficient off-set for the loss of the original open space on the site. Moreover, the £52k should also be secured as part of any permission for the 21 dwellings. This amount was agreed by the Planning Committee in December 2019 but should be increased to allow for inflation. An obligation should also secure temporary treatment of the site if the construction of the 12 apartments are delayed or not built. Subject to these obligations to be secured by means of a Section 76 planning agreement, the proposal is considered acceptable having regard to Policies OS 1 and OS 2 of PPS 8.

On balance, it is considered the proposed development respects the surrounding context and is appropriate to the character and topography of the site in terms of layout, scale, proportions, massing and appearance of buildings and landscaped and hard surfaced areas. Furthermore, whilst there are concerns regarding the design of the proposed development, given the extant approval on the site and the similar design, it is considered acceptable.

Minor concerns regarding overlooking between Blocks C and D have been raised, however, given the extant approval on the site and the similar layout, it is considered acceptable. There are no concerns regarding natural light, outlooking or shadow.

BCC Environmental Health Service has raised concerns regarding the level of noise within the external amenity areas of the 4 semi-detached dwellings. However, they conclude that if the development is desirable and given its urban location, it should not be prohibited on the basis of high external noise levels in some garden areas. Consequently, they have not offered any objections to the proposal.

Each dwelling enjoys access to private amenity space, ranging from 33 sq m to 100 sq m, with the average provision approx. 50 sq m. There are slight concerns regarding the amenity space provision of some proposed dwellings. However, given there is an extant approval on the site for a similar layout, the arrangement is considered acceptable.

The proposed development is accessed via Park Avenue. No in-curtilage parking is proposed, however, communal car parking space are proposed within the development. DFI Roads have provided comments on the proposal and offered no objection, subject to conditions.

The proposal involves the removal of trees along the Park Avenue boundary, however, a tree survey has been submitted and the Council's Tree Officer has no objection. Furthermore, additional compensatory planting has been proposed which helps to soften the proposal and assist its integration.

#### Recommendation

Having regard to the development plan and the other material planning considerations, including planning history of the site and adjacent land, it is considered that, on balance, the proposed development is acceptable. It is therefore recommended that planning permission is granted, subject to conditions and a Section 76 planning agreement to secure the following:

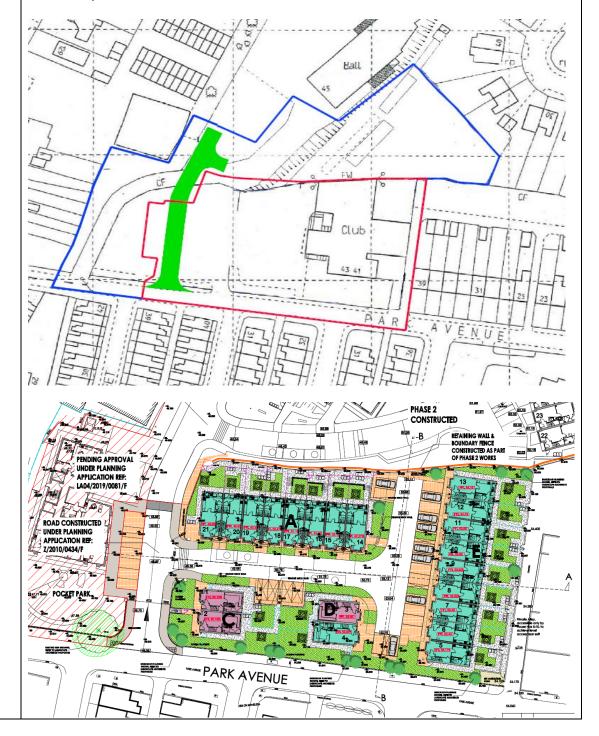
- provision of the 21 units as affordable housing (social / intermediate housing)
- delivery of the pocket park proposed under LA04/2019/0081/F prior to occupation of any of the 21 dwellings
- temporary treatment of the site for 12 apartments if these are delayed or not built out
- securing of the £52k with inflationary uplift since December 2019 (if this already been paid in relation to applications LA04/2019/0081, LA04/2019/0082 or LA04/2019/0083 then it will not have to be paid twice).

It is recommended that delegated authority is given to the Director of Planning and Building Control to finalise the wording of conditions and Section 76 planning agreement.

### **Characteristics of the Site and Area**

### 1.0 Description of Proposed Development

- 1.1 The application seeks full planning permission for the erection of 21 no. dwellings (social/affordable housing units comprising 17 no. townhouses and 4 no. semi-detached), car parking, landscaping and all associated site and access works.
- 1.2 It follows previous planning permissions being granted on the site and adjacent land for 21 dwellings including the erection of a new club to replace the original Maple Leaf Club, which has since been demolished.



### 2.0 Description of Site

- 2.1 The application site is located to the north side of Park Avenue on lands at the former Maple Leaf social club. The site has been cleared and is currently secured from public access. Previously, the Maple Leaf social club, a bowling green and a car park were located on the site, however, the bowling green appears to have been removed circa 2015/16 and the Maple Leaf club demolished circa 2018/19.
- The site is accessed from Park Avenue which slopes steeply in a westerly direction from Holywood Road towards Connsbrook Avenue. There is an existing access road through the site, which currently serves 13 residential units and a Masonic Hall to the north. The same access is proposed to serve the development.
- 2.3 The surrounding area is characterised primarily by residential development, however, there is a Masonic Hall in close proximity and a commercial vehicle sales yard to the west (accessed off Connsbrook Avenue). The surrounding residential development is relatively high density, in the form of terraced housing and apartments.

### **Planning Assessment of Policy and other Material Considerations**

### 3.0 Site History

### Application site

Z/2010/0434/F – Mixed use development to include the relocation and replacement of the Maple Leaf Club premises and residential development comprising 21 dwellings (3no. 2 bed, 18no. 3 bed dwellings), landscaping and associated site works – Granted 9/6/11

Z/2011/0827/F — Article 28 application to vary condition 3 of permission Z/2010/0434/F to include social/affordable housing within the residential development and the social club — Granted 30/3/12

Z/2011/0829/F – Article 28 application to vary condition 2 of permission Z/2010/0434/F to allow simultaneous commencement of development of the residential development and the social club – Granted 30/3/12

LA04/2015/0075/F – Modifications to previous planning approval Z/2010/0434/F comprising of a reduction in the size of the replacement club premises and change of house types to the dwellings at plots 14-21 – Granted 25/2/16 Z/2002/2542/A41 – Conversion of existing offices to bowling viewing lounge – Permitted Development

Z/1999/0307 - Proposed bowling green in part of existing car park including new access arrangements – Granted 10/4/01

### Land to West (Currently under consideration)

LA04/2019/0081/F – Erection of 12 apartments (social/affordable housing units comprising 3No. one bed & 9No. two bed) with provision of community pocket park, car parking, landscaping and all associated site and access works.

The Planning Committee resolved to grant planning permission subject to a Section 76 planning agreement at its meeting in December 2019

LA04/2019/0082/F – Section 54 application to remove condition 2 of Z/2010/0434/F. The condition reads as follows, 'No part of the residential development herby permitted shall be commenced until the social club herby approved is constructed and operational in accordance with the approved plans.' The removal of the condition is necessary to allow the construction of the social/affordable housing. The Planning Committee resolved to grant planning permission subject to a Section 76 planning agreement at its meeting in December 2019

LA04/2019/0083/F – Section 54 application to remove condition 2 of LA04/2015/0075/F. The condition reads as follows 'No part of the residential development hereby permitted shall be occupied until the social club hereby approved is constructed and operational in accordance with drawing 06A date stamped 20th August 2016, drawing 07B date stamped 03 February 2016 and drawing 08 stamped 01 April 2015'. The removal of the condition is necessary to allow for the construction and occupation of the social/affordable housing. The Planning Committee resolved to grant planning permission subject to a Section 76 planning agreement at its meeting in December 2019

#### Wider lands

LA04/2015/0052/F - Lands to the north of 41-43 Park Avenue, Belfast, and to the south of 45 Park Avenue, Belfast - Erection of 13 No. social/affordable housing units (7No, 2 bed townhouses & 6No. 2 bed apartments) with associated parking, landscaping and road works, with access from Park Avenue via adjacent approval Z/2010/1434/F including provision for revised access/parking to masonic hall – Granted 22/9/16.

| 4.0 | Policy Framework  |
|-----|---|
| 4.1 | Belfast Urban Area Plan 2001 (BUAP)   |
| 4.2 | Draft Belfast Metropolitan Plan 2015 (v2004) (dBMAP 2015 v2004)   |
| 4.3 | Draft Belfast Metropolitan Plan 2015 (v2014) (dBMAP 2015 v2014)   |
| 4.3 | Strategic Planning Policy Statement (SPPS) PPS 2 Natural Heritage PPS 3 Access, Movement and Parking PPS 7 Quality Residential Environments PPS 7 Addendum - Safeguarding the character of established residential areas PPS 8 Open Space, Sport and Outdoor Recreation PPS 12 Housing in Settlements PPS 15 Planning and Flood Risk  Creating Places Developer Contribution Framework (adopted 2020) |
| 5.0 | Statutory Consultees Responses  |
| 5.1 | DFI Roads – No objection, subject to conditions   |
| 5.2 | NIEA – No objection, subject to conditions  |
| 5.3 | NI Water – No objection   |

| 5.4 | DFI Rivers – No objection   |
|-----|---|
| 6.0 | Non-Statutory Consultees Responses  |
| 6.1 | BCC Environmental Health – No objection, subject to conditions  |
| 6.2 | BCC Tree and Landscaping officer – No objection, subject to conditions  |
| 7.0 | Representations   |
| 7.1 | 37 neighbours have been notified of the proposed development. No representations were received.   |
| 8.0 | Assessment  |
| 8.1 | Development Plan context Section 45 (1) of the Planning Act (Northern Ireland) 2011 requires regard to be had to the Development Plan, so far as material to the application and to any other material considerations. Section 6(4) states that where regard is to be had to the Development Plan, the determination must be made in accordance with the Plan unless material considerations indicate otherwise. As a consequence of this, the Belfast Urban Area Plan 2001 (BUAP) is now the statutory development plan for the area with dBMAP 2015 remaining a material consideration. Given the advanced stage at which dBMAP 2015 (v2014) pre-adoption including modification following the Planning Appeals Commission's report on the Examination in Public, it is considered that it holds significant weight, save for retail policies relating to Sprucefield, Lisburn, which remain contentious. |
| 8.2 | The Belfast Local Development Plan Draft Plan Strategy 2035 will guide future planning application decision making to support the sustainable spatial growth of the city up to 2035. The draft Plan Strategy has been subject to examination by the Planning Appeals Commission and the Council has been provided with a copy of their Report, together with a Direction from the Department for Infrastructure in relation to additional required steps before it can be adopted. Paragraph 1.10 of the Strategic Planning Policy Statement (SPPS) states that a transitional period will operate until such times as a Council's Plan Strategy has been adopted. Accordingly, whilst the Draft Plan Strategy is now a material consideration it has limited weight until it is adopted and during this transitional period existing policies will be applied including the SPPS and relevant PPSs.        |
| 8.3 | SPPS The SPPS provides a regional framework of planning policy that will be taken account of in the preparation of Belfast City Council's Local Development Plan (LDP). At present, the LDP has not been adopted therefore transitional arrangements require the council to take account of the SPPS and existing planning policy documents, with the exception of PPS 1, 5 and 9.  |
| 8.4 | The SPPS aims to promote more sustainable housing development within existing urban areas and places emphasis on increasing housing density within settlements. The SPPS advises that the use of greenfield land for housing should be reduced and more urban housing should be accommodated through the recycling of land and buildings. The SPPS also seeks to protect Open Space.  |

- Principle of development including loss of Open Space The site is un-zoned 'whiteland' within the BUAP and draft BMAP. 8.5 8.6 The proposed development would result in the loss of open space including the bowling green previously located on the site, protected by Policy OS1 of PPS 8. 8.7 Planning application Z/2010/0434/F was granted planning permission in June 2011 for a mixed use development of the site and adjacent land to include the relocation and replacement of the Maple Leaf club premises and 21 dwellings, landscaping and associated site works. This planning permission included conditions requiring the provision of social housing and a new social club. Condition 2 prevents commencement of the construction of the houses until the replacement Maple Leaf Club has been erected in accordance with the approved plans and is operational. Condition 3 requires the development to be delivered as social housing. These conditions were imposed to offset the loss of open space. Planning application Z/2011/0829/F was granted in March 2012 to vary condition 2 8.8 to allow simultaneous construction of the Maple Leaf Club and 21 dwellings approved under application Z/2010/0434/F. The condition was varied to prevent occupation of the residential units until the replacement Maple leaf Club had been erected in accordance with the approved plans and is operational. 8.9 Planning application Z/2011/0827/F was granted in March 2012 to vary condition 3 to include the term affordable in addition to social housing, in order to be less restrictive for the applicant as it would allow the sale of dwellings in the future under the 'right to buy' scheme. 8.10 Planning application LA04/2015/0075/F was granted in February 2016 for modifications to the original scheme for replacement of Maple Leaf Club and erection of 21 dwellings (Z/2010/0434/F). The amended scheme reduced the size of the club and amended some of the house types. Condition 2 prevents occupation of the residential units until the replacement Maple leaf Club has been erected in accordance with the new approved plans and is operational. Condition 3 requires the development to be delivered as social / affordable housing. Conditions 2 and 3 of this approval replicate the previous variation of condition approvals under Z/2011/0827/F and Z/2011/0829/F. 8.11 It appears that the main site access and part of the access road between Blocks A and C have been constructed. Google Earth images appear to show this in place in June 2016. The only pre-commencement condition of LA04/2015/0075/F relates to the provision of the site access onto Park Avenue. As this access appears to have been constructed within 5 years of the date of the permission, it is considered that this development has likely commenced and this represents a fall back.
  - 8.12 The current application for 21 dwellings is a standalone application for residential development, i.e. the developer does not wish to construct the social club as previously approved. In December 2019, the Planning Committee resolved to approve application LA04/2019/0081/F for 12 apartments (social/affordable housing) on the part of the site previously approved for the social club. In addition, it resolved to approve applications LA04/2019/0082/F and LA04/2019/0083/F to remove the conditions requiring construction and operation of the social club from the previous 2010 and 2015 approvals.

8.13

As previously noted, the principle of development on the current application site was considered acceptable as the original proposal included both the provision of affordable housing and a replacement social club. The current proposal includes the provision of social / affordable housing, however, the social club has now been removed entirely from the proposal. Since the provision of a replacement social club was to form part of the original off-set for the loss of Open Space, this now needs to be reconsidered.

8.14

Policy OS1 of PPS 8 states that development resulting in the loss of existing open space will not be permitted, however, an exception will be permitted where it is clearly shown that redevelopment will bring substantial community benefits that decisively outweigh the loss of the open space. It is considered that the provision of affordable housing does not by itself outweigh the loss of the open space in this instance.

8.15

In resolving to grant planning permission for the 12 apartments to the west (LA04/2019/0081/F), the Planning Committee took the view that the relaxation of the requirement to provide a new club on the site to replace the Maple Leaf Club and loss of Open Space from the site would be justified provided that the 12 apartments were delivered as affordable housing, that a Financial Developer Contribution of £52k be paid to improve off-site Open Space facilities, and that the proposed pocket park in front of the apartments is delivered to provide value Open Space to serve not only the 12 apartments but also the surrounding houses including the extant permissions for 21 dwellings on the application site.

8.16

Therefore, consistent with the Committee's previous decisions in respect of the 12 apartments on the adjacent site, it is also necessary that the pocket park is delivered as part of the scheme for 21 dwellings. Otherwise, it would have insufficient Open Space and there would be insufficient off-set for the loss of the original Open Space on the site. It is conceivable that only the pocket park element of the adjacent scheme for 12 apartments comes forward and in these circumstances there should be an additional obligation requiring temporary treatment of the location of the 12 apartments. Moreover, the £52k should also be secured as part of any permission for the 21 dwellings (although it would not need to be paid twice – it should be secured from whichever of the two permissions comes forward first). This amount was agreed by the Committee in December 2019 but should be increased to allow for inflation. Subject to these obligations to be secured by means of a Section 76 planning agreement, the proposal is considered acceptable having regard to Policies OS 1 and OS 2 of PPS 8.

#### Impact on the character and appearance of the area

### Layout

8.17

The proposal includes 17 terraced dwellings and 4 semi detached dwellings. Block C is a pair of semi-detached dwellings located directly facing the site access. Block A includes 8 terraced dwellings located perpendicular to the existing access road. The terraced dwellings are 3 storey (10.1 m to ridge), with a heavier roof at the rear giving the appearance of 2 storeys. The proposal includes an internal access road between Blocks A and C in an easterly direction. To the south of the access road and to the north of the existing Park Avenue is Block D, another pair of semi detached dwellings. Block D includes one 2 storey dwelling and one 3 storey dwelling. At the end of the access road and arranged perpendicular to Park Avenue is Block E, a row of 9 terraced dwellings with a similar 3 storey / 2 storey design to Block C. The proposed dwellings are orientated gable ended towards Park Avenue,

similar to the residential developments directly opposite the site. No in curtilage parking is provided, which is generally characteristic of the surrounding area. *Materials* 

8.18

The proposed materials include a mix of red brick and smooth render external walls, grey concrete roof tiles, grey uPVC windows, timber hardwood doors and black uPVC rainwater goods. The proposed materials are considered in keeping with the site and surrounding area and are acceptable.

8.19

There are concerns regarding the form of the proposed dwellings, e.g. Block D is a pair of semi detached dwellings, one two storey and one three storey in height. However, given the extant approval on the site which included an almost identical arrangement, it is considered acceptable in this case.

### Residential density

8.20

The proposed residential density equates to approximately 42 dwellings per hectare. Densities within the immediate surrounding areas range from approximately 40 dwellings per Ha (Phase 1 and development along Park Avenue) up to 120 dwellings per Ha (terraced dwellings along Colvil Street, Shaw Street, Sefton Park etc). It is considered the proposed density is in keeping with the area.

8.21

On balance, it is considered the proposed development respects the surrounding context and is appropriate to the character and topography of the site in terms of layout, scale, proportions, massing and appearance of buildings and landscaped and hard surfaced areas, having regard to the previous permission which was for a similar layout and design.

### 8.22 Residential amenity

It is not considered that the proposed development will create conflict with adjacent land uses.

8.23

As already noted, Blocks C and D are two pairs of semi-detached dwellings arranged back to back within the proposed development. The separation distance between the two blocks is approximately 17 metres, which is below the guidelines as detailed in Creating Places. However, given the extant approval on the site which included a similar arrangement, it is considered acceptable in this case. There are no other concerns regarding overlooking, natural light, shadow or outlook.

8.24

The application site is located close to the busy Park Avenue road and will therefore potentially be impacted by noise. A Noise Impact Assessment (NIA) was submitted in support of the proposal. BCC Environmental Health (EHO) has raised concerns regarding the level of noise within the external amenity areas of the 4 semi-detached dwellings. The British Standard guidance advises that 'the acoustic environment of external amenity areas that are an intrinsic part of the overall design should always be assessed and noise levels should ideally not be above the range 50-55dBLAeq,16hr." The standard continues... 'these guideline values may not be achievable in all circumstances where development might be desirable. In such a situation development should be designed to achieve the lowest practicable noise levels in these external amenity spaces but should not be prohibited.'

8.25

Consequently, EHO have advised that if the development is desirable and given its urban location, it should not be prohibited on the basis of high external noise levels in some garden areas. Furthermore, EHO also acknowledge the previous approval

granted for a similar layout on the site. In conclusion, Environmental Health Has requested conditions in the event that planning permission is granted.

An updated Generic Quantitative Risk Assessment (GQRA) and further clarifications document were submitted in support of the proposal in relation to contaminated land. Following review of this information, EHO advise they have no objection, subject to conditions.

8.27

### Space standards

The proposed development includes a mix of 5 person 3 bedroom dwellings and 3 person 2 bedroom dwellings. The 5P3B dwellings measure approximately 103-104 sq metres and the 3P2B dwellings measure approximately 80 sq metres. Consequently, the proposed dwellings comply with the space standards, as per Policy LC1 of PPS 7 Addendum.

8.28

### Amenity space

Creating Places (CP) states that 'a variety of different garden sizes should be provided and back garden provision should therefore be calculated as an average space standard for the development as a whole, and should be around 70 sq m per house or greater'. CP also states that a private amenity area of less than around 40 sqm would generally be unacceptable. Each dwelling enjoys access to private amenity space, ranging from 33 sq m to 100 sq m, with the average provision approx. 50 sq m. There are slight concerns regarding the amenity space provision of a number of proposed dwellings, e.g. House No's 6, 7 and 8 have relatively small rear gardens measuring approx. 33 sqm. However, given there is an extant approval on the site for a similar layout, the arrangement is considered acceptable.

8.29

As previously noted, Policy OS2 of PPS 8 is relevant to the proposed development. Policy OS2 requires public open space to be provided as an integral part of new housing schemes of 25 units or more and states that at least 10% of the total site area should be open space in normal circumstances. Whilst the proposal is for 21 dwellings – being less than the 25 unit threshold – it is being brought forward in combination with the development of the immediately surrounding lands of 13 units built to the north and the proposed 12 apartments to the west (i.e. 46 units in total). The proposal includes some minor areas of maintained open space, however, these areas do not amount to 10% and offer limited amenity value. The proposal is therefore contrary to Policy OS 2 of PPS 8. This was also true of the extant schemes, however, these were to provide a replacement social club to provide offset. Linking the proposed development to provision of the pocket park (as proposed under ref. LA04/2019/0081/F) on land directly adjacent to the site would help offset the reduced provision of public open space within the site.

8.30

### Access and Parking

The proposed development is accessed via Park Avenue. As noted previously, no in-curtilage parking is proposed, however 28 communal car parking spaces are proposed within the development (1.33 spaces per dwelling). It is noted that one additional space is now proposed on the western portion of the site, however the proposal has been amended to remove the social club and apartments are now proposed on this part of the site (ref. LA04/2019/0081/F). DFI Roads have provided comments on the proposal and offered no objection, subject to conditions.

8.31

The proposed development incorporates an acceptable movement pattern that supports walking and cycling and offers convenient access to public transport, along Holywood Road and Connsbrook Avenue. The proposal incorporates traffic calming

measures and assists in meeting the needs of people whose mobility is impaired (level access, tactile paving, accessible parking bays etc.).

The proposed development is not large enough for provision of local neighbourhood facilities, however, local amenities are located in close proximity on Connsbrook Avenue, Holywood Road and Belmont Road.

8.33

### Trees and Landscaping

Trees along the front boundary of the site were originally proposed for retention but are now proposed for removal. The tree survey that has assessed 9 trees in total, two of which are outside the redline boundary of the application site. Out of the 7 remaining trees, 4 were found to be in poor condition, 3 of which are recommended for felling. The other 3 trees were found to be in fair condition but that 2 of these (No's 5 and 6) have evidence of root disturbance, most likely from demolition works to remove old structures. Updated arborist details have been provided in regard to tree no. 4. The report states that the current situation adjacent to the tree and construction measures is likely to result in the future stress and strain of the tree. Given the location of the tree adjacent to the public footpath, the Council's Tree Officer advises that the most appropriate long-term approach would be to remove and replace the tree with a suitable species.

8.34

Compensatory planting is proposed for the loss of the trees along the front boundary. These will be 16 x extra heavy standard size at the time of planting. The proposed planting has been revised to include a mix of species, including birch, sweetgum, cherry, rowan and apple. The Tree Officer is content with the proposed landscaping and the long term management plan relating to same. Consequently, it is considered that the proposed landscaping helps to soften the visual impact of the development and assists in integration with the surrounding area.

8.35

### **Drainage and Flood Risk**

A Drainage assessment (DA) was submitted in accordance with Policy FLD 3 of PPS 15. DFI Rivers accepts the logic of the DA and have no reason to disagree with the conclusions. Furthermore, a copy of the Schedule 6 consent to discharge has been submitted. Consequently, DFI Rivers has no objection to the proposal.

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#### Waste water infrastructure

NI Water (NIW) has confirmed that there is available capacity at the receiving waste water treatment works and offers no objection to the proposal.

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### Other issues

There are no concerns regarding impact on features of archaeological or built heritage. Furthermore, the proposal is designed to deter crime and promote personal safety, meeting Secure By Design standards.

### **9.0 Summary of Recommendation:** Approve subject to conditions and S76

- 9.1 Having regard to the development plan and the other material planning considerations, including planning history of the site and adjacent land, it is considered that, on balance, the proposed development is acceptable. It is therefore recommended that planning permission is granted, subject to conditions and a Section 76 planning agreement to secure the following:
  - provision of the 21 units as affordable housing (social / intermediate)

- delivery of the pocket park proposed under LA04/2019/0081/F prior to occupation of any of the 21 dwellings
- temporary treatment of the site for 12 apartments if delayed or not built out
- securing of the £52k with inflationary uplift since December 2019 (if this already been paid in relation to applications LA04/2019/0081, LA04/2019/0082 or LA04/2019/0083 then it will not have to be paid twice).
- 9.2 It is recommended that delegated authority is given to the Director of Planning and Building Control to finalise the wording of conditions and Section 76 planning agreement.

### 10.0 Draft Conditions

10.1 The development hereby permitted shall be begun before the expiration of 5 years from the date of this permission.

Reason: As required by Section 61 of the Planning Act (Northern Ireland) 2011.

The vehicular accesses, including visibility splays and any forward sight distance, shall be provided in accordance with Private Streets Determination drawing No.201001-C100 Rev.B uploaded to the Planning Portal 10th February 2022, prior to the occupation of any other works or other development hereby permitted.

REASON: To ensure there is a satisfactory means of access in the interests of road safety and the convenience of road users.

The area within the visibility splays and any forward sight line shall be cleared to provide a level surface no higher than 250mm above the level of the adjoining carriageway before the development hereby permitted is occupied and such splays shall be retained and kept clear thereafter.

REASON: To ensure there is a satisfactory means of access in the interests of road safety and the convenience of road users.

- The Private Streets (Northern Ireland) Order 1980 as amended by the Private Streets (Amendment) (Northern Ireland) Order 1992. The Council hereby determines that the width, position and arrangement of the streets, and the land to be regarded as being comprised in the streets, shall be as indicated on drawing No.201001-C100 Rev.B bearing the Department for Infrastructure Determination date stamp 3rd March 2022.
- 10.5 REASON: To ensure there is a safe and convenient road system to comply with the provisions of the Private Streets (Northern Ireland) Order 1980.

No dwelling shall be occupied until that part of the service road which provides access to it has been constructed to base course. The final wearing course shall be applied on the completion of each phase of the development.

REASON: To ensure the orderly development of the site and the road works necessary to provide satisfactory access to each dwelling.

10.6 Notwithstanding the provisions of the Planning (General Permitted Development) (Northern Ireland) Order 2015, no buildings, walls or fences shall be erected, nor hedges nor formal rows of trees grown in service strips determined for adoption.

REASON: To ensure adequate visibility in the interests of road safety and the convenience of road users and to prevent damage to or obstruction of services within the service strip.

Notwithstanding the provisions of the Planning (General Permitted Development) (Northern Ireland) Order 2015, no planting other than grass, flowers or shrubs with 10.7 a shallow root system and a mature height of less than 0.5m shall be carried out in service strips determined for adoption.

REASON: To prevent damage to or obstruction of services within the service strip.

The development hereby permitted shall not be occupied until hard surfaced areas have been constructed in accordance with Private Streets Determination drawing 10.8 No.201001-C100 Rev.B uploaded to the Planning Portal 10th February 2022 to provide for parking within the site. No part of these hard surfaced areas shall be used for any purpose at any time other than for the parking and movement of vehicles.

REASON: To ensure adequate provision has been made for parking within the site.

The development hereby permitted shall not be occupied until any retaining structure requiring Technical Approval, as specified in the Roads (NI) Order 1993, 10.9 has been approved and constructed in accordance with BD2 Technical Approval of Highways Structures: Volume 1; Design Manual for Roads and Bridges.

REASON: To ensure that the structure is designed and constructed in accordance with BD2 Technical Approval of Highways Structures: Volume 1; Design Manual for Roads and Bridges.

No equipment, machinery or materials are to be brought on the site for the purpose of the development including demolition and site clearance until tree protection measures have been put in place in accordance with recommendations in the Andrew Boe BS5837 Tree Survey and Arb Impact Assessment Report, dated the 20 January 2021 and approved Drawing No.15A, uploaded to the planning portal on 20th December 2021. These protection measures shall remain in place until the construction works hereby approved are complete and all plant and machinery has been removed from the site.

Within the fenced area no activities associated with building operations shall take place, no storage of materials, and the ground levels within those areas shall not be altered.

Reason: To ensure that adequate protection measures are put in place around trees prior to the commencement of development works to ensure that the trees to be retained are not damaged or otherwise adversely affected by building operations and soil compaction.

All soft landscaping works shall be carried out in accordance with the approved details on approved Drawing No.15A, uploaded to the planning portal on 20th December 2021. The works shall be carried out prior to the occupation of the development hereby approved or within the first available planting season after occupation, whatever is the sooner or unless otherwise agreed in writing by the Council. Any trees or plants indicated on the approved scheme which, within a

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period of five years from the date of planting, die, are removed or become seriously damaged, diseased or dying shall be replaced during the next planting season with other trees or plants of a location, species and size, details of which shall have first been submitted to and approved in writing by the Council.

Reason: In the interest of visual amenity and to ensure the provision, establishment and maintenance of a high standard of landscape.

Once completed, all soft landscaping shall be maintained in accordance with the B. Moore "Landscape Management Plan' titled 'Proposed Housing at Park Avenue Belfast', uploaded to the planning portal on 20th December 2021.

Reason: In the interest of visual amenity and to ensure the provision, establishment and maintenance of a high standard of landscape.

No retained tree shall be cut down, uprooted or destroyed, or have its roots damaged within the crown spread nor shall arboricultural work or tree surgery take place on any retained tree to be topped or lopped other than in accordance with the approved plans and particulars, without the written approval of the Planning Authority. Any arboricultural work or tree surgery approved shall be carried out in accordance with British Standard 5837:2012 Trees in relation to design, demolition and construction – Recommendations.

Reason: To ensure the continuity of the biodiversity value afforded by existing trees.

The Proposed drainage Strategy, as set out in section 5.0 of *Drainage Assessment*, produced by Civil Design Services (Doc Ref: 201001/DA/10-20LJW), dated October 2020 and uploaded to the Planning Portal on 16<sup>th</sup> November 2020, shall be implemented in full.

Reason: To protect the water environment.

If during the development works, new contamination or risks are encountered which have not previously been identified, works must cease and the Council shall be notified immediately in writing. This new contamination shall be fully investigated in accordance with the Land Contamination: Risk Management (LCRM) guidance available at https://www.gov.uk/guidance/landcontamination-how-to-manage-the-risks. In the event of unacceptable risks being identified, a remediation strategy shall be agreed with the Planning Authority in writing, and subsequently implemented and verified to its satisfaction.

Reason: Protection of environmental receptors to ensure the site is suitable for use.

After completing the remediation works under Condition 16; and prior to occupation of the development, a verification report shall be submitted to and approved in writing and agreed by the Council. This report should be completed by competent persons in accordance with the Land Contamination: Risk Management (LCRM) guidance available at <a href="https://www.gov.uk/guidance/landcontamination-how-to-manage-the-risks">https://www.gov.uk/guidance/landcontamination-how-to-manage-the-risks</a>.

The verification report should present all the remediation, waste management and monitoring works undertaken and demonstrate the effectiveness of the works in managing all the risks and wastes in achieving the remedial objectives.

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Reason: Protection of environmental receptors to ensure the site is suitable for use. Prior to the occupation of the proposed development, a Verification Report shall be submitted to and approved in writing by the Council. This report must demonstrate that the remediation measures outlined in the PM Ltd report entitled: 'Updated Contamination Assessment - New Housing at Park Avenue Phase 1, Belfast' for Latner Developments Ltd (dated October 2020 and referenced PM20-1141) and as updated in the PM Ltd 'Contamination Assessment Clarifications' letter dated 11th February 2021, referenced PM20-1141\_Let1 have been implemented.

The Verification Report shall demonstrate the successful completion of remediation works and that the site is now fit for end-use (residential with home-grown produce). It must demonstrate that the identified potential contaminant linkages are effectively broken. The Verification Report shall be in accordance with Environment Agency guidance. In particular, this Verification Report must demonstrate that:

- a. the final site layout is as per the proposed development plan within Appendix I of the PM Ltd report entitled: 'Updated Contamination Assessment New Housing at Park Avenue Phase 1, Belfast' for Latner Developments Ltd (dated October 2020 and referenced PM20-1141);
- b. Soils of private garden areas as shown in Figure A of the PM Ltd 'Contamination Assessment clarifications letter', dated February 2021, referenced PM20-1141\_Let1, drawing titled: 'Updated areas of gardens requiring remediation', have been encapsulated with a 1m depth capping layer comprising 300mm of granular material, overlain by 700mm of demonstrably clean subsoils and topsoil. Any imported and /or site won material for this cover system must be demonstrably fit for end use (residential with home-grown produce);
- c. Soils of landscaped areas as shown in Figure A of the PM Ltd: 'Contamination Assessment clarifications letter', dated February 2021, referenced PM20-1141\_Let1 drawing titled: 'Updated areas of gardens/landscaping requiring remediation' have been encapsulated with a physical capping layer comprising a minimum of 500mm of gravel and subsoil / topsoil demonstrably fit for the end use (Residential with homegrown produce);
- d. Any imported soils for use on site in all other remaining private gardens and/or landscaped areas is demonstrably fit for the end (Residential with homegrown produce);
- e. The Verification Report must include the necessary appropriate documentary evidence as outlined in section 6.3 'Validation' in the October 2020 PM Ltd Report referenced PM20-1141.

Reason for condition: Protection of human health.

10.19

Prior to installation within the hereby permitted development, the final window schedule confirming the glazing configuration and sound reduction performance of the proposed windows to habitable rooms on all facades of Blocks C and D and to the first two houses of Block E shall be submitted to and approved in writing by the Council. The window specification for habitable rooms shall be in line with recommendations of the FR Mark & associates Noise Impact Assessment dated February 2021, planning referenced LA04/2020/2325/F. The windows shall not be installed unless in accordance with the approved details.

Reason for conditions: Protection of residential amenity against adverse noise impact.

10.20

Prior to installation, details of the specification of alternative mechanical means of ventilation proposed to be installed within Blocks C and D and the first two houses of Block E shall be submitted to and approved in writing by the Council. The specification for the alternative means of ventilation shall be in line with the recommendations as per table 2 pages 13 and 14 of the FR Mark & associates NIA dated February 2021, planning referenced: LA04/2020/2325/F. The details shall demonstrate that the specification selected for the alternative means of ventilation will not compromise the recommended internal noise levels specified for habitable rooms outlined in British Standard BS8233:2014. Blocks C and D and the first two houses of Block E shall not be occupied unless the approved details have been installed and shall be permanently retained as such.

Reason for conditions: Protection of residential amenity against adverse noise impact.

10.21

Prior to occupation of the hereby permitted development, the approved final window schedule and approved alternative means of ventilation shall be installed so as to achieve suitable internal noise levels in all habitable rooms in accordance with BS8233:2014, with the windows closed and the alternative ventilation provided in compliance with building control requirements

Reason for conditions: Protection of residential amenity against adverse noise impact.

10.22

Prior to occupation of the hereby permitted development, the applicant shall verify that the window schedule and alternative means of ventilation as approved have been installed by way of a written declaration from the supplier and installation contractor confirming such installation, a copy of which shall be submitted to the Council in writing.

Reason for conditions: Protection of residential amenity against adverse noise impact.

10.23

Prior to occupation of the hereby permitted development, a boundary wall to a minimum height of 2m and at least 2225mm thick shall be constructed to the rear boundary of Block E and a 1m high wall at the boundary of blocks C and D along Park Avenue as shown on approved Drawing No. 03A uploaded to the planning portal on 11th May 2021.

Reason for conditions: Protection of residential amenity against adverse noise impact.

10.24

Notwithstanding the provisions of the Planning (General Permitted Development) Order (Northern Ireland) 2015, or any Order revoking and/or re-enacting that Order, no extensions or enlargements, buildings, walls, gate pillars, fences or other structures shall be constructed without the grant of a separate planning permission from the Council.

Reason: Construction of further extensions or buildings requires detailed consideration to safeguard the amenities of the surrounding area.

#### **Notification to Department (if relevant)**

Not applicable.

#### **Representations from Elected members:**

None

### **Details of Neighbour Notification** (all addresses)

The Owner/Occupier,

10 Park Avenue Heights, Belfast, Down, BT4 1SH

The Owner/Occupier,

12 Park Avenue Heights, Belfast, Down, BT4 1SH

The Owner/Occupier,

125 Connsbrook Avenue, Belfast, Down, BT4 1JX

The Owner/Occupier,

14 Park Avenue Heights, Belfast, Down, BT4 1SH

The Owner/Occupier,

16 Park Avenue Heights, Belfast, Down, BT4 1SH

The Owner/Occupier,

18 Park Avenue Heights, Belfast, Down, BT4 1SH

The Owner/Occupier,

31 Sefton Park, Belfast, Down, BT4 1PN

The Owner/Occupier.

31 Shaw Street, Belfast, Down, BT4 1PT

The Owner/Occupier,

32 Sefton Park, Belfast, Down, BT4 1PN

The Owner/Occupier,

36 Sefton Drive, Belfast, Down, BT4 1PL

The Owner/Occupier,

39 Colvil Street, Belfast, Down, BT4 1PS

The Owner/Occupier,

39 Park Avenue, Belfast, Down, BT4 1PU

The Owner/Occupier.

40 Shaw Street, Belfast, Down, BT4 1PT

The Owner/Occupier,

42 Colvil Street, Belfast, Down, BT4 1PS

The Owner/Occupier,

6 Park Avenue Heights, Belfast, Down, BT4 1SH

The Owner/Occupier.

8 Park Avenue Heights, Belfast, Down, BT4 1SH

The Owner/Occupier,

Apartment 1,4 Park Avenue Heights, Belfast, Down, BT4 1SH

The Owner/Occupier,

Apartment 1,47 Park Avenue, Belfast, Down, BT4 1PU

The Owner/Occupier,

Apartment 10,47 Park Avenue, Belfast, Down, BT4 1PU

The Owner/Occupier.

Apartment 11,47 Park Avenue, Belfast, Down, BT4 1PU

The Owner/Occupier,

Apartment 12,47 Park Avenue, Belfast, Down, BT4 1PU

The Owner/Occupier,

Apartment 13,47 Park Avenue, Belfast, Down, BT4 1PU

The Owner/Occupier,

Apartment 14,47 Park Avenue, Belfast, Down, BT4 1PU

The Owner/Occupier,

Apartment 15,47 Park Avenue, Belfast, Down, BT4 1PU

The Owner/Occupier,

Apartment 2,4 Park Avenue Heights, Belfast, Down, BT4 1SH

The Owner/Occupier,

Apartment 2,47 Park Avenue, Belfast, Down, BT4 1PU

The Owner/Occupier,

Apartment 3,4 Park Avenue Heights, Belfast, Down, BT4 1SH

The Owner/Occupier,

Apartment 3,47 Park Avenue, Belfast, Down, BT4 1PU

The Owner/Occupier,

Apartment 4,4 Park Avenue Heights, Belfast, Down, BT4 1SH

The Owner/Occupier,

Apartment 4,47 Park Avenue, Belfast, Down, BT4 1PU

The Owner/Occupier,

Apartment 5,4 Park Avenue Heights, Belfast, Down, BT4 1SH

The Owner/Occupier,

Apartment 5,47 Park Avenue, Belfast, Down, BT4 1PU

The Owner/Occupier,

Apartment 6,4 Park Avenue Heights, Belfast, Down, BT4 1SH

The Owner/Occupier,

Apartment 6,47 Park Avenue, Belfast, Down, BT4 1PU

The Owner/Occupier,

Apartment 7,47 Park Avenue, Belfast, Down, BT4 1PU

The Owner/Occupier,

Apartment 8,47 Park Avenue, Belfast, Down, BT4 1PU

The Owner/Occupier,

Apartment 9,47 Park Avenue, Belfast, Down, BT4 1PU



| ADDENDUM REPORT  |  |  |
|--|--|--|
| Committee Meeting Date: 19 December 2022   |  |  |
| Application ID: LA04/2020/0235/F   |  |  |
| Proposal: Retrospective erection of new tyre depot with associated parking, site works and new entrance onto Duncrue Road. | Location: 2 Dargan Crescent, Duncrue Road Belfast BT3 9HJ                  |  |
| Referral Route: The Council has an estate in the land.   |  |  |
| Recommendation:  | Approval   |  |
| Applicant Name and Address: Rory Byrne Modern Tyres Carnbane Industrial Estate Newry BT35 6QJ                              | Agent Name and Address: Gary Design Limited 5 Edward Street Newry BT35 6AN |  |
| Dookaraund   | <u> </u>   |  |

#### **Background**

This application was considered by the Planning Committee on 15 November 2022. The Committee deferred consideration of the application due to concerns over the proposal's potential interference with an existing cycle lane.

Officers have sought clarification from DFI Roads of its views on this issue. DFI Road responded as follows:

'The Department does not believe there to be an issue regards the interaction between the existing shared cycle / footway and the proposed access to the development, hence it was not identified as an issue in our consultation response or subsequent report.

There is an existing shared cycle / footway along the East side of Duncrue Road and into Duncrue Street, with a number of accesses to businesses and this access has been formed in a similar manner to the existing accesses.'

DFI Roads have confirmed that they will attend the Committee Meeting on 19 December to field any questions that Members may have.

#### **Assessment**

DFI does not consider that there would be a highway safety issue regarding potential interference of the proposed access with the existing shared cycle/footway. It refers to a number of commercial plots which have a similar relationship with the cycle/footway. Moreover, there is an extant planning permission for a tyre depot on the same site with a very similar if not identical access arrangement (LA04/2017/0456/F). That permission remains extant until August 2023. In view of the technical advice from DFI Roads and fall-back of the existing permission, there are no reasonable grounds to refuse planning permission on this issue.

#### Recommendation

It is recommended that the application is approved and it is requested that delegated authority is given to the Director of Planning and Building Control to finalise the wording of conditions.

# Development Management Officer Report Committee Application

| Summary  |  |
|--|--|
| Committee Meeting Date: 15 November 2022   |  |
| Application ID: LA04/2020/0235/F   |  |
| Proposal: Retrospective erection of new tyre depot with associated parking, site works and new entrance onto Duncrue Road. | Location: 2 Dargan Crescent, Duncrue Road Belfast BT3 9HJ                  |
| Referral Route: Council owned land.  |  |
| Recommendation:  | Approval   |
| Applicant Name and Address: Rory Byrne Modern Tyres Carnbane Industrial Estate Newry BT35 6QJ                              | Agent Name and Address: Gary Design Limited 5 Edward Street Newry BT35 6AN |

# **Executive Summary:**

The application seeks retrospective planning permission for the erection of a new tyre depot with associated parking, site works and new entrance onto Duncrue Road.

The key issues are:

- Principle of a new depot at this location
- Impact on the character and appearance of the area
- Access, Movement and Parking
- Environmental Matters

The site is located on Dargan Crescent off Duncrue Road. The application site was previously occupied by a vacant warehouse/ factory with previous permissions granted for a change of use to a tyre depot.

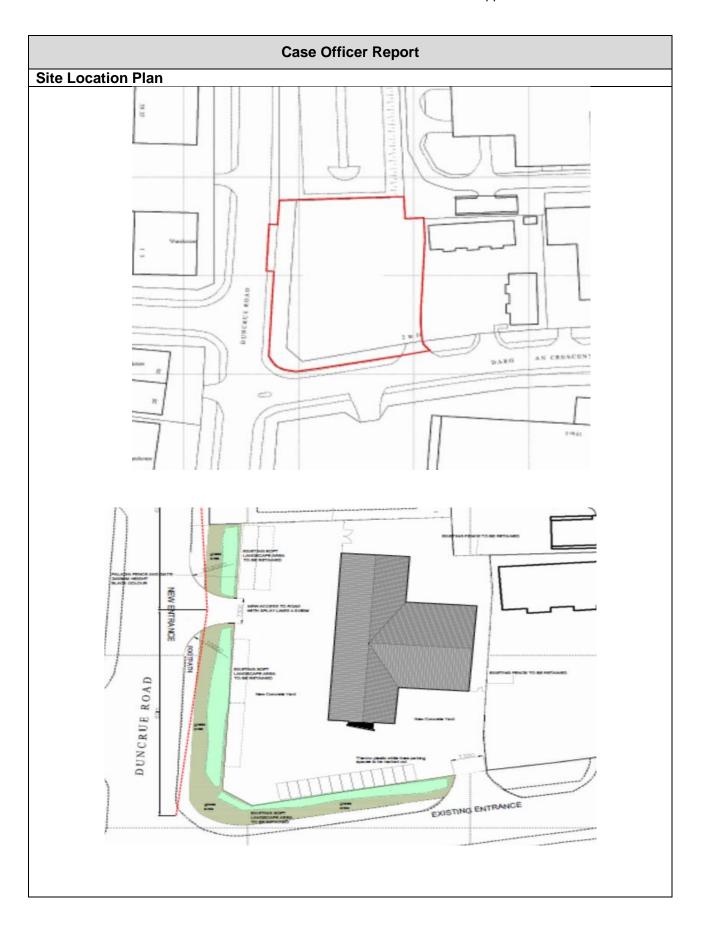
The proposal has been assessed against and is considered acceptable having regard to to the Strategic Planning Policy Statement for Northern Ireland (SPPS), Belfast Urban Area Plan 2001 (BUAP), Draft Metropolitan Area Plan 2015 (BMAP), Planning Policy Statement 3 (PPS3) and Planning Policy Statement 4 (PPS4).

DFI Roads, BCC Environmental Health, DAERA NIEA and NI Water have been consulted and have offered no objection subject to conditions.

No third party representations have been received.

**Recommendation**: Approval subject to conditions

It is recommended that the application is approved and it is requested that delegated authority is given to the Director of Planning and Building Control to finalise the wording of conditions.



### Characteristics of the Site and Area 1.0 **Description of Proposed Development** 1.1 The application seeks full planning permission for the erection of a tyre depot with associated parking, site works and new entrance onto Duncrue Road. This is a retrospective application. 1.2 The proposal relates to a servicing facility for vehicles and will not be used as a distribution facility. Tyres (old and new) are stored internally at the storage locations identified on the floor plans. 2.0 **Description of Site** 2.1 The site is located at 2 Dargan Crescent, Belfast. According to the P1 application form, its former use was a "building site" although it is understood it was previously a warehouse/factory. The site is defined by metal fencing at the boundary with vegetation to the front and side. The front elevation faces Duncrue Road. **Planning Assessment of Policy and other Material Considerations** 3.0 **Relevant Site History** Z/2008/0567/F - Demolition of existing building and erection of proposed tyre depot with 3.1 required parking and associated site works. Permission granted 03.11.2009. 3.2 LA04/2017/0456/F - Partial demolition of existing building and extension to provide new tyre depot with associated parking, site works and new access to Duncrue Road. Permission granted 20.08.2018. The current application seeks planning permission for a new building rather than extension. 4.0 **Policy Framework** Strategic Planning Policy Statement 2015 4 1 4.2 Belfast Urban Area Plan 2001 4.3 Draft Belfast Metropolitan Area Plan 2015 (v2004 and v2014) Following the recent Court of Appeal decision on BMAP, the extant development plan is now the BUAP. However, given the stage at which the Draft BMAP had reached preadoption through a period of independent examination, the policies within the Draft BMAP still carry weight and are a material consideration in the determination of planning applications. The weight to be afforded is a matter of judgement for the decision maker. Given the advanced stage in the adoption process, the latest version of dBMAP (v2014) is considered to hold significant weight. 4.4 Belfast Local Development Plan Draft Plan Strategy 2035 The Belfast Local Development Plan Draft Plan Strategy 2035 will guide future planning application decision making to support the sustainable spatial growth of the city up to 2035. The draft Plan Strategy has been subject to examination by the Planning Appeals Commission and the Council has been provided with a copy of their Report, together with a Direction from Dfl in relation to additional required steps before it can be considered adopted. Paragraph 1.10 states that a transitional period will operate until such times as a Council's Plan Strategy has been adopted. Accordingly, whilst the Draft Plan Strategy is now a material consideration it has limited weight until it is adopted and during the transitional period planning authorities will apply existing policy together with the SPPS. 4.5 Planning Policy Statement 3: Access, Movement and Parking 4.6 Planning Policy Statement 4: Planning & Economic Development 4.7 DCAN 15: Vehicular Access Standards

## 5.0 Consultations: 5.1 **Statutory Consultee Responses** 5.1.1 DFI Roads – No objection subject to conditions 5.1.2 DAERA NIEA – No objection. 5.1.3 NI Water - Available capacity 5.2 **Non-Statutory Consultee Responses** Environmental Health – No objections 5.2.1 6.0 Representations 6.1 The application was neighbour notified and advertised in the local press and no objections have been received. 7.0 Assessment 7.1 The key issues in the assessment of the proposal are as follows: Principle of a new depot at this location Impact on the character and appearance of the area Access, Movement and Parking **Environmental Matters** Principle of the proposal at this location 7.2 The site is un-zoned white land on the BUAP. It is located inside the Belfast Harbour Area of existing employment in both versions of draft Belfast Metropolitan Area Plan 2015. The principle of the proposed development (tyre depot) has already been established under a previous planning application Z/2008/0567/F and a subsequent application LA04/2017/0456/F which were both granted planning permission. The former for the demolition of the existing building and erection of a proposed tyre depot, the latter for partial demolition of the existing building and extension to provide a new tyre depot with associated parking, site works and new access to Duncrue Road. The current application seeks planning permission for a new tyre depot building. The proposed use is compatible with the employment zoning in dBMAP and surrounding area and is considered acceptable in principle. 7.3 Impact on the character and appearance of the area The proposed building will be double height but have only one floor. The floor plan shows 6 lorry bays to the front as well as a staff room, reception area and 4 car bays to the rear with the majority of space as storage. The proposed building is similar to that approved under application LA04/2017/0456/F. The overall bulk, scale and massing of the proposal is acceptable for the site and for the area. The exterior is composite cladding panels in goosewing grey and blue, with a grey composite cladding on the roof. The proposed building and use would be in keeping with the industrial character and appearance of the area. The proposal is considered to satisfy design policy in the SPPS. 7.4 Access, Movement and Parking A new entrance is proposed to the site on the western boundary accessing Duncrue Road. Parking is proposed to the north west of the site and along the southern boundary. The main difference between this application and the 2017 application is a reduction from 22 car spaces to 17. There are still 10 HGV spaces available, 4 of which are within the car park and 6 within the building. Some existing trees have been removed to create the new access on Duncrue Road. DFI Roads offer no objections subject to conditions, as recommended below. The proposal will not prejudice road safety or inconvenience the

flow of traffic in their opinion. The proposal is considered to comply with relevant provisions of PPS 3 and DCAN 15.

### **Environmental Matters**

- 7.5 BCC Environmental Health was consulted in relation to the proposal and have examined the proposal in terms of noise, air pollution, general amenity, ambient air quality and contaminated land.
- 7.6 Under its initial consultation (response dated 10th February 2020 and referenced ST/LAM/507929), Environmental Health considered:
  - A WYG Environment and Planning (Northern Ireland) Ltd report entitled 'Modern Tyres, Dargan Crescent – GQRA Update, Belfast' (dated June 2017 and referenced A047672-1).
  - A Gray Design report entitled 'Compiled Gas Protection Measures Report, 2 Dargan Crescent, Duncrue Road, Belfast'.
- 7.7 Based on the information contained in this documentation, Environmental Health suggested conditions requiring submission of a Verification Report prior to operation of the proposed building. This Verification Report was to demonstrate that the remediation measures outlined in the Gray Design report entitled 'Compiled Gas Protection Measures Report, 2 Dargan Crescent, Duncrue Road, Belfast' and the WYG Environment and Planning (Northern Ireland) Ltd. report entitled 'Modern Tyres, Dargan Crescent GQRA Update, Belfast' (dated June 2017 and referenced A047672-1) had been implemented.
- 7.8 In particular, the Verification Report was to provide evidence that gas protection measures commensurate with a Characteristic Situation 4 classification (in line with BS 8485:2015+A1:2019) had been incorporated within the development, consisting of:
  - A 250mm thick ground bearing floor slab with minimal penetrations and a gas resistant membrane in all Type D parts of the building.
  - A 250mm thick ground bearing floor slab with minimal penetrations, a gas resistant membrane and a positive pressurisation unit operating with a clean air blanket in all Type C parts of the building.
- 7.9 The Environmental Health Officer also noted that the gas resistant membrane must meet all requirements of Table 7 of BS 8485:2015+A1:2019, an appropriate alarm and response system must be installed within the building and the gas protection measures must be verified in line with the requirements of CIRIA C735.
- 7.10 Environmental Health would have anticipated submission of a Verification Report prior to operation of the development however the application is retrospective in d and the development is operational. During the application process, it became apparent the development had been completed and was operational. Following this, the proposal description was amended to refer to retrospective development and Environmental Health and DAERA were re-notified.
- 7.11 Under its most recent consultation (response dated 16th June 2022 and referenced ST/STM/583016), Environmental Health considered:
  - A GQA Environmental Report entitled 'Gas Membrane Validation Report, Modern Tyre Depot, Dargan Crescent, Belfast, Report: GQA.PAT.MTD'.
  - A Prestige Air Technology Ltd report entitled 'Low energy clean air blanket, O&M manual documentation at Modern Tyre Depot, Dargan Crescent, Belfast, for Killowen Contracts Ltd' (Ref: 3184, Date: 17th June 2020).

- A Prestige Air Technology drawing entitled 'Ground floor plan 'preliminary' subfloor probe & manifold layout 'as built' (Drawing No: 8178 AL(57) 001 P1 and Date: June 20).
- 7.12 Based on this documentation, additional information was requested to address a number of outstanding queries concerning the installation of the required gas protection measures.
- 7.13 Based on this additional information submitted from Prestige Air Technology, Gray Design, GQA Environmental, and the affirmative statements contained within this documentation regarding the ground gas protection measures installed in the building, Environmental Health advised they have no further comment to make with regards to contaminated land and offer no objections.
- 7.14 Additionally, DAERA NIEA Regulation Unit and Groundwater Team (DAERA) were also consulted following submission of the additional information. Originally, DAERA advised of no objections subject to conditions, however, they revised their response following submission of additional information. DAERA re-confirmed that they had no objections, however, noted the retrospective nature of the proposed development and advised that the previously suggested conditions may not be applicable.
- 7.15 Given the nature of the proposed use, any noise and / or disturbance are expected to be minimal. The proposed use is considered compatible with its commercial surroundings. It is considered acceptable with regard to the relevant provisions of the SPPS.

#### 8.0 **Conclusion**

8.1 Having regard to the policy context and other material considerations above, the proposal is considered acceptable and planning permission is recommended subject to conditions. It is requested that delegated authority is given to the Director of Place and Economy to finalise the planning conditions.

#### 9.0 **Conditions**:

9.1 This decision notice is issued under Section 55 of The Planning Act (Northern Ireland) 2011.

Reason: This is a retrospective application.

9.2 Within three months of the date of the decision, a soft landscaping scheme shall be submitted to the Council. The scheme shall include all trees, hedgerows and other planting which are to be retained; a planting specification to include species, size, position and method of planting of all new trees and shrubs and a programme of implementation.

All soft landscaping works shall be carried out in accordance with the approved details, including programme for implementation. Any existing or proposed trees or plants indicated on the approved plans which, within a period of five years from the date of planting, die, are removed or become seriously damaged, diseased or dying shall be replaced during the next planting season with other trees or plants of a location, species and size, details of which shall have first been submitted to and approved in writing by the Council.

Reason: In the interests of the character and appearance of the area and to compensate for removal of existing trees.

9.3 The vehicular accesses, including visibility splays and any forward sight distance, shall be provided in accordance with Drawing No.09B uploaded to the Planning Portal 22<sup>nd</sup> February 2022, prior to the operation of any other works or other development hereby permitted and shall be retained thereafter at all times.

Reason: To ensure there is a satisfactory means of access in the interests of road safety and the convenience of road users.

9.4 The parking, turning and loading areas shall be provided in accordance with the approved plans. Such areas shall not be used for any purpose other than the parking, turning and loading of vehicles and such areas shall remain free of obstruction for such use at all times.

Reason: To ensure adequate car parking within the site

| ANNEX                 |                   |
|-----------------------|-------------------|
| Date Valid            | 20th January 2020 |
| Date First Advertised | 7th February 2020 |
| Date Last Advertised  | 7th February 2020 |

# **Details of Neighbour Notification** (all addresses)

The Owner/Occupier,

1-15 Musgrave Cash & Carry, Dargan Crescent, Belfast, Antrim, BT3 9HJ

The Owner/Occupier.

32-34 Unit 1, Duncrue Road, Belfast, Antrim, BT3 9BP

The Owner/Occupier,

Unit 1-2,2-14 Quayside Office Park, Dargan Crescent, Belfast, Antrim, BT3 9JP

The Owner/Occupier.

Unit 11-12,1-3 ,Duncrue Crescent,Duncrue Industrial Estate,Belfast,Antrim,BT3 9BW The Owner/Occupier,

Unit 3,2-14 Quayside Office Park, Dargan Crescent, Belfast, Antrim, BT3 9JP

The Owner/Occupier,

Unit 3-4, Quayside Office Park, 14 Dargan Crescent, Belfast, Antrim, BT3 9JP

| Date of Last Neighbour Notification | 3rd February 2020 |
|-------------------------------------|-------------------|
| Date of EIA Determination           |                   |
| ES Requested                        | No                |
| Drawing Numbers and Title           | 1                 |

01B - Location Map & proposed site plan

02 - Proposed Ground Floor Plan

03 – Proposed elevations & typical section

04 - proposed hard & soft landscape scheme

05 - Tracking of yard new entrance IN

06 - Tracking of yard new entrance OUT

07 - Tracking of yard existing entrance IN

08 – Tracking of yard existing entrance OUT

09B - Entrance Area Details 1

10A – Entrance Details 2

# Notification to Department (if relevant) N/A

Date of Notification to Department:

Response of Department:



# **Committee Report**

| Development Management Report  |   |  |
|--|---|--|
| Application ID:  | Date of Committee: Monday 19th December |  |
| LA04/2022/1768/LBC   | 2022                                    |  |
| Proposal:  | Location:                               |  |
| Restoration of Ormeau Park Main  | Ormeau Main Gates                       |  |
| Entrance Gates and Screens and   | Ormeau Road                             |  |
| connecting Railings and Walls.   | Belfast                                 |  |
|  | BT7 3GG                                 |  |
| Referral Route: Referral to the Planning Committee under Section 3.8.5 (d) – the |   |  |
| applicant is Belfast City Council.   |   |  |
| Recommendation: Approval   |   |  |
| Applicant Name and Address:  | Agent Name and Address:                 |  |
| Belfast City Council   | Belfast City Council                    |  |
| Belfast City Hall  | 9-21 Adelaide Street                    |  |
| Belfast  | Belfast                                 |  |
| BT1 5GS  | BT2 8DJ                                 |  |

## **Executive Summary:**

This application seeks listed building consent for the restoration of Ormeau Park main entrance gates and screens and connecting railings and walls.

The key issues in the assessment of the proposed development include:

Impact on the Listed Building

The application site lies within the development limits for Belfast. Overall, the proposed works would enhance the appearance of the listed structure while securing it's on going upkeep. The proposed works would not be detrimental to the Main Entrance Gates and screens, Ormeau Park, Belfast, which is a Grade B+ listed structure of special architectural and historic interest, protected by Section 80 of the Planning Act (NI) 2011.

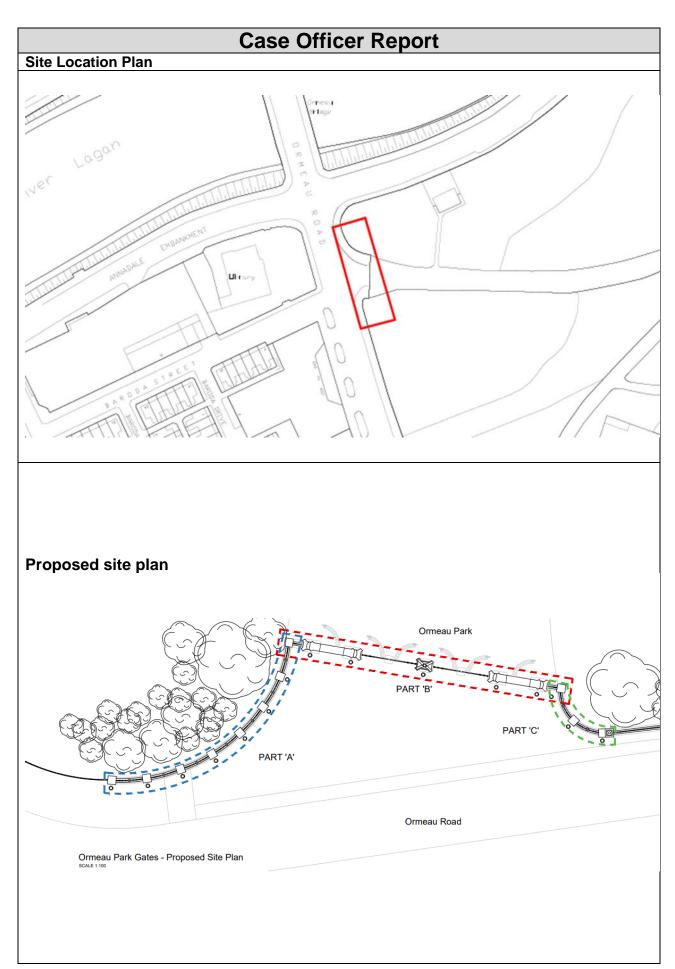
The application has been advertised in the local press, no third-party representations have been received.

HED have offered no objection to this development proposal.

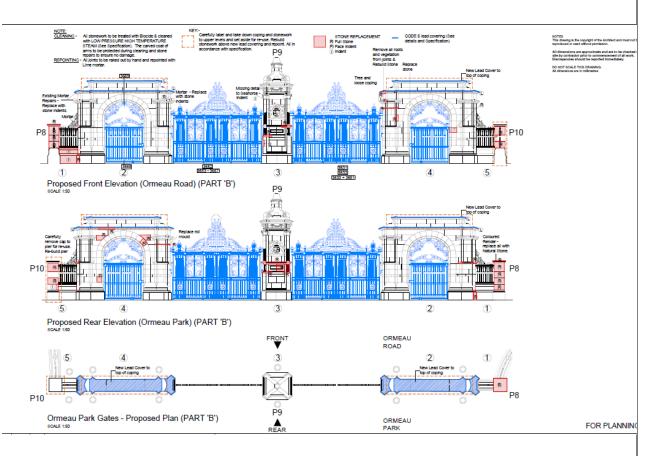
The proposal has been assessed against and is considered to comply with the SPPS, BUAP, Draft BMAP, PPS6 and Section 91 of the Planning Act 2011. Having regard to the policy context and other material considerations, the proposal is considered acceptable and Listed Building Consent is recommended.

### Recommendation - Approval

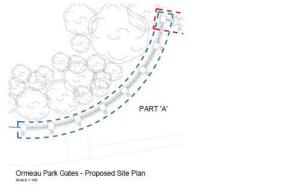
It is requested that the committee delegate authority to the Director of Planning and Building Control to grant listed building consent and to finalise the wording of conditions.



# Proposed Floor Plan / Elevation of works to gate and gate screen (Part B)



# Proposed Site Plan and Proposed Elevation of works to associated railings and walls (Part A)



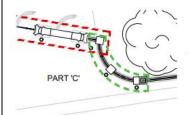
All dimensions agreements are to be checked or site by contrastor prior to commencement of all work. Consequence souther be reported transitioning. DO NOT SCALE THIS DRAWING. All dimensions are in religiousta



Proposed Elevation (PART 'A')

FOR PLANNING

# Proposed Site Plan and Proposed Elevation of works to associated railings and walls (Part C)



Ormeau Park Gates - Proposed Site Plan



Proposed Elevation (PART 'C') - P11 & P12



| Char              | acteristics of the Site and Area   |
|-------------------|--|
| <b>1.0</b><br>1.1 | Description of Proposed Development The application is seeking Listed Building Consent for 'Restoration of Ormeau Park Main Entrance Gates and Screens and connecting Railings and Walls'.   |
| <b>2.0</b> 2.1    | Description of Site  The application site is located at Ormeau Road, Belfast BT7 3GG. This application site directly affects the Main Entrance Gate screen, Ormeau Park, Belfast, which is a Grade B+ listed structure of special architectural and historic interest, protected by Section 80 of the Planning Act (NI) 2011.  |
| Planr             | ning Assessment of Policy and other Material Considerations  |
| 3.0               | Site History   |
|                   | None   |
| 4.0               | Policy Framework   |
| 4.1               | Belfast Urban Area Plan 2001   |
| 4.2               | Draft Belfast Metropolitan Area Plan 2004  |
| 4.3               | Draft Belfast Metropolitan Area Plan 2015 The extant Development Plan is the BUAP. Both versions of Draft BMAP carry weight and are a material consideration in the determination of planning applications. The weight to be afforded is a matter of judgement for the decision maker. Given the stage at which the Draft BMAP has reached pre-adoption through a period of independent examination, the policies within Draft BMAP 2015 (v2014) are considered to hold significant weight, save for policies relating to Sprucefield, Lisburn which remain contentious.   |
| 4.4               | Belfast Local Development Plan Draft Plan Strategy 2035 The Belfast Local Development Plan Draft Plan Strategy 2035 will guide future planning application decision making to support the sustainable spatial growth of the city up to 2035. The draft Plan Strategy has been subject to examination by the Planning Appeals Commission and the Council has been provided with a copy of their Report, together with a Direction from the Department for Infrastructure in relation to additional required steps before it can be adopted. Paragraph 1.10 of the Strategic Planning Policy Statement (SPPS) states that a transitional period will operate until such times as a Council's Plan Strategy has been adopted. Accordingly, whilst the Draft Plan Strategy is now a material consideration it has limited weight until it is adopted and during this transitional period existing policies will be applied including the SPPS and relevant PPSs. |
| 4.5               | Strategic Planning Policy Statement for Northern Ireland (SPPS) 2015   |
| 4.6               | Planning Policy Statement 6: Planning Archaeology and the Built Heritage   |
| 4.7               | Section 91 (2) of the Planning Act (Northern Ireland) 2011 "In considering whether to grant listed building consent for any works, a council or, as the case may be, the Department must have special regard to the desirability of preserving the building or its setting or any features of special architectural or historic interest which it possesses."  |
| 5.0               | Statutory Consultee Responses  |

| 5.2  | HED (Historic Buildings) has considered the impact of the proposal on the listed building and on the basis of the information provided, advises: We are content with the proposal as presented. This assessment is made in relation to the policy requirements of paragraphs 6.13 of the Strategic Planning Policy Statement for Northern Ireland (SPPS) and BH8 (Extension or Alteration) of Planning Policy Statement 6: Planning, Archaeology and the Built Heritage.                      |
|------|---|
| 6.0  | Non-Statutory Consultee Responses   |
| 6.1  | None.   |
| 7.0  | Representations   |
| 7.1  | The application was advertised in the local press on the 30.09.2022. The consultation period expired on 31/10/2022. No representations received.  |
| 8.0  | Other Material Considerations   |
| 8.1  | Any other supplementary guidance Development Management Practice Note 05 Historic Environment   |
| 9.0  | Assessment  |
| 9.1  | The proposal is considered to be in compliance with the development plan.   |
| 9.2  | The key issues in the assessment of the proposed development include:  • Impact on the listed building  |
|      | The above application impacts upon Ormeau Main Gates, which is a Grade B+ Listed structure which is of special architectural and historic importance and is protected by Section 80 of the Planning Act (NI) 2011 and therefore Historic Environment Division were consulted as part of the consultation process.   |
|      | HED Historic Buildings considers the proposal satisfies SPPS 6.13 (Change of Use, Extension or Alteration of a Listed Building) of the Strategic Planning Policy Statement for Northern Ireland (SPPS): Planning for Sustainable Development and Policy BH8 (Extension or Alteration of a Listed Building of the Department's Planning Policy Statement 6: Planning, Archaeology and the Built Heritage, without conditions.  |
|      | The proposed works are restoration in nature; therefore, the works are supported by officers' and will improve and sustain the character of the listed structure. The proposed restoration respects the essential character, architectural and historic interest of the structure. The features of special interest will remain intact and unimpaired. The proposal is considered to comply with Policy BH8 of PPS6, paragraph 6.13 of the SPPS and Section 91 of the Planning Act (NI) 2011. |
| 9.3  | Having regard to the policy context and the considerations above, the proposal is deemed acceptable and listed building consent is recommended.   |
| 10.0 | Summary of Recommendation: Approval   |
| 11.0 | Conditions  |
|      | 1- The works hereby granted must be begun within five years from the date of this consent. Reason: As required by Section 94 of the Planning Act (Northern Ireland) 2011.   |
|      | Informatives:   |

- 1 The applicant's attention is drawn to the information provided on the consultee responses which are available to view on the planning portal.
- 2 The drawing refs referred to above correspond with those drawings submitted to the Authority in respect of this application and published to the Planning Portal NI on: 26/11/2022.

Notification to Department (if relevant): No Representations from Elected Members: None

|  | ANNEX      |
|--|------------|
| Date Valid   | 16.09.2022 |
| Date First Advertised                                  | 30.09.2022 |
| Date Last Advertised                                   | N/A        |
| <b>Details of Neighbour Notification</b> (all addr N/A | esses)     |

| Date of Last Neighbour Notification | N/A |
|-------------------------------------|-----|
| Date of EIA Determination           | N/A |
| ES Requested                        | No  |

# **Drawing Numbers and Title** 01 Site Location Plan

- 02 Existing Plan
- 03 Existing Elevations
- 04 Proposed Site Plan
- 05 Proposed Plan & Elevations (PART 'A')
- 06 Proposed Plan & Elevations (PART 'B')
- 07 Proposed Plan & Elevations (PART 'C')
- 08 Proposed Stone Repairs PART 'A'
- 09 Proposed Stone Repairs PART 'B' Central Pillar
- 10 Proposed Stone Repairs PART 'B' Left & Right Wings
- 11 Proposed Stone Repairs PART'B' Pillar Elevations
- 12 Proposed Stone Repairs PART 'C'
- 13 Proposed Gate & Railing Repairs (PART 'A')
- 14 Proposed Gate & Railing Repairs (PART 'B')
- 15 Proposed Gate & Railing Repairs (PART 'B')
- 16 Proposed Gate & Railing Repairs (PART 'B')
- 17 Proposed Gate & Railing Repairs (PART 'B')
- 18 Proposed Gate & Railing Repairs (PART 'C')

# Development Management Officer Report Committee Application

| Summary   |   |  |
|---|---|--|
| Committee Meeting Date:19 December 2022   | Item Number:  |  |
| Application ID: LA04/2022/1784/LBC  | Target Date:  |  |
| Proposal: Repair of existing stone entrance pier and gate to Woodvale Park.                     | Location: Entrance piers to Woodvale Park, 25m west of No. 41 Woodvale Road, Belfast. |  |
| Referral Route: Applicant is Belfast City Council   |   |  |
| Recommendation:   | Approval  |  |
| Applicant Name and Address:   | Agent Name and Address:   |  |
| Belfast City Council Physical Programme Department Duncrue Complex Duncrue Road Belfast BT3 9BP |   |  |

# **Executive Summary:**

The application seeks Listed Building Consent for the repair of the existing stone entrance pier and gate to Woodvale Park from Woodvale Road.

The key issues are:

- Character and Appearance
- Design
- Materials/Finish

The site is located at Woodvale Park to the east and is accessed via Woodvale Road. The site provides one of four access points to Woodvale Park. The application will provide repair works to the existing entrance pier and gate.

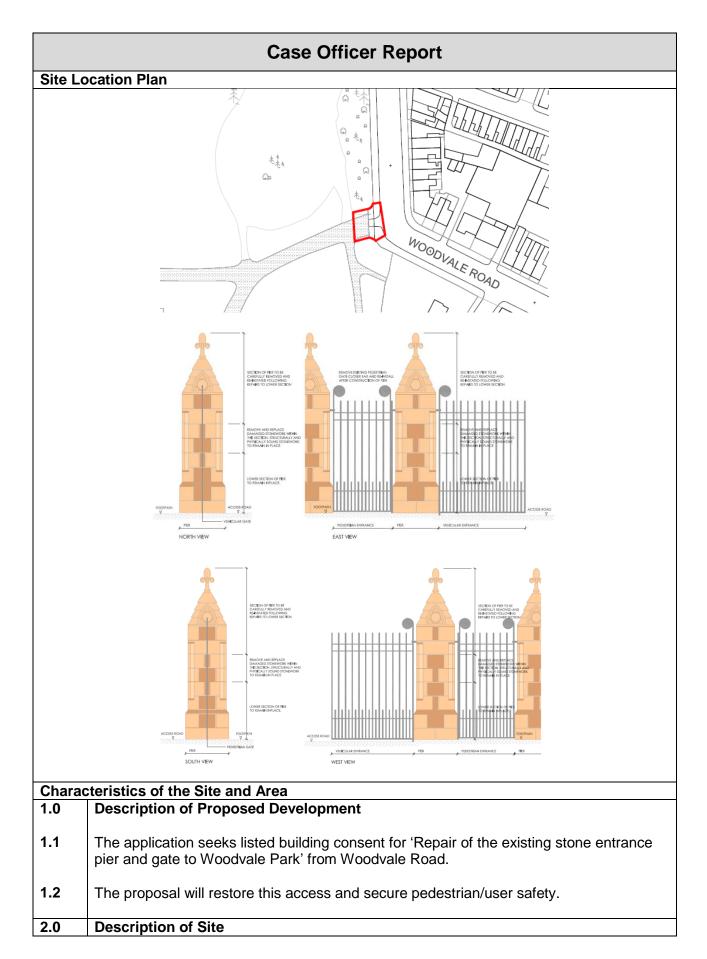
The proposal has been assessed against and is considered to comply with the Strategic Planning Policy Statement for Northern Ireland (SPPS), Belfast Urban Area Plan 2001 (BUAP), Draft Belfast Metropolitan Area Plan 2015 (both 2004 and 2015 versions) and Planning Policy Statement 6 (PPS 6).

HED were consulted in relation to the proposal and have offered no objection subject to conditions.

No third-party representations have been received.

**Recommendation**: Approval subject to conditions

It is recommended that the application is approved and it is requested that delegated authority be given to the Director of Planning and Building Control to finalise the wording of conditions.



2.1 The site is located at Woodvale Park to the east and is accessed via Woodvale Road. The site provides one of four access points to Woodvale Park. The application will provide repair works to the existing entrance pier and gate. The site is located on a corner and faces onto a row of terrace dwellings. The gates/piers, gate screen and railings are B2 listed (HB26/38/002 A). The entrance piers are finished in stone with the gates and railings finished in iron. The piers, gates and railings are all comprehensively detailed, giving them a unique design and appearance. 2.2 The site is located on land zoned as existing recreation and open space. The site is also within the Woodvale Park, Historic Park Garden and Demesne of special historic interest and the Woodvale/Springvale Local Landscape Policy Area. Woodvale Park is also identified as an Ancient Woodland. The site is within the settlement limits of the Belfast Metropolitan Area. Planning Assessment of Policy and Other Material Considerations 3.0 **Relevant Site History** 3.1 There is no relevant planning history for the application site. 4.0 **Policy Framework** 4.1 Strategic Planning Policy Statement 4.2 Belfast Urban Area Plan 2001 4.3 Draft Belfast Metropolitan Area Plan 2015 4.3.1 Following the recent Court of Appeal decision on BMAP, the extant development plan is now the BUAP. However, given the stage at which the Draft BMAP had reached preadoption through a period of independent examination, the policies within the Draft BMAP (both 2004 and 2015 versions) still carry weight and are a material consideration in the determination of planning applications. The weight to be afforded is a matter of judgement for the decision maker. 4.4 Belfast Local Development Plan Draft Plan Strategy 2035 The Belfast Local Development Plan Draft Plan Strategy 2035 will guide future planning 4.4.1 application decision making to support the sustainable spatial growth of the city up to 2035. The draft Plan Strategy has been subject to examination by the Planning Appeals Commission and the Council has been provided with a copy of their Report, together with a Direction from Dfl in relation to additional required steps before it can be considered adopted. Paragraph 1.10 states that a transitional period will operate until such times as a Council's Plan Strategy has been adopted. Accordingly, whilst the Draft Plan Strategy is now a material consideration it has limited weight until it is adopted and during the transitional period planning authorities will apply existing policy together with the SPPS. 4.5 Planning Policy Statement 6 – Planning, Archaeology and The Built Heritage 5.0 Consultations 5.1 **Statutory Consultee Responses** 5.1.1 HED – No objection to the proposal, subject to conditions.

There were no non-statutory consultations for this application.

**Non-Statutory Consultee Responses** 

5.1.2

| 6.0 | Representations   |
|-----|---|
| 6.1 | The application was advertised in the local press and no objections were received.  |
| 7.0 | Assessment  |
| 7.1 | The key issues in the assessment of the proposal are as follows: - Character and Appearance - Design - Materials/Finish   |
| 7.2 | <u>Listed Building Consent</u> The gates/piers, gate screen and railings are B2 listed (HB26/38/002 A), thus any alterations or works will require a Listed Building Consent application.   |
| 7.3 | The gate and one of the entrance piers were damaged earlier this year; following an inspection and consultation between the applicant (Belfast City Council) and HED, it was proposed to remove the unstable section of the pillar and gate to avoid further damage and prevent harm to pedestrians from potential falling objects. The section of pillar and gate was dismantled by stone restoration specialists and stored in a secure area. |
| 7.4 | It is proposed to restore the damaged stone pillar to its former state using traditional methods and materials. Where practicably possible, it is proposed to retain all existing stonework.  |
| 7.5 | HED were consulted in relation to this application on 28/10/2022 and in their response dated 15/11/2022, stated that they have no objection to the proposal subject to conditions. HED stated that the proposal complies with SPPS (Paragraphs 6.12 and 6.13) and PPS 6 (Policies BH 8 and BH 11).  |
| 7.6 | SPPS The proposed works comply with Paragraph 6.13 of the SPPS which states that development will be permitted, "particularly where this will secure the ongoing viability and upkeep of the building [Gates and pier]". The proposal is also considered not to detrimentally impact upon the other listed features in the surrounding area, thus complying with Paragraph 6.12 of the SPPS.  |
| 7.7 | PPS 6 The proposal is considered to comply with Policy BH 8 of PPS 6 as the essential character of the structure will be retained and the features of special interest remain intact and unimpaired, the proposed works make use of traditional and sympathetic building materials and techniques and the proposed architectural details are in keeping with the host structure.  |
| 7.8 | The proposal is also considered to comply with Policy BH 11 of PPS 6 as the works will respect surrounding listed buildings, use traditional and sympathetic building materials and techniques. The proposed use remains the same as the existing.  |
| 8.0 | Conclusion  |
| 8.1 | Having regard to the policy context and other material considerations above, the proposal is considered acceptable and Listed Building Consent is recommended subject   |

|     | to conditions. It is requested that delegated authority is given to the Director of Place and Economy to finalise the planning conditions.   |
|-----|--|
| 9.0 | Conditions   |
| 9.1 | The works hereby granted must be begun within five years from the date of this consent.  |
|     | Reason: As required by Section 94 of the Planning Act (Northern Ireland) 2011.   |
| 9.2 | No powered tools (for example, air-driven tools, electric angle grinders and so forth) to be used to cut back masonry joints prior to repointing, however where use of such tools is considered unavoidable, methods must be agreed and approved in writing by the Council.                          |
|     | Reason: To ensure that the materials used are of appropriate quality in the interests of maintaining the character and appearance of the listed building and the setting of the nearby listed bandstand.   |
| 9.3 | Before work begins on masonry cleaning, a method statement showing how the cleaning will conform to BS 8221-1:2012 (Code of practice for cleaning and surface repair of buildings. Cleaning of natural stone, brick, terracotta and concrete) must be agreed and approved in writing by the Council. |
|     | Reason: To ensure that the materials used are of appropriate quality in the interests of maintaining the character and appearance of the listed building and the setting of the nearby listed bandstand.   |
| 9.4 | Prior to installing replacement stone, samples shall be submitted and approved in writing by the Council in respect of the material and finish proposed, to include size, colour, texture, face-bond, pointing mortar mix, joint thickness and finish profile.                                       |
|     | Reason: To ensure that the materials used are of appropriate quality in the interests of maintaining the character and appearance of the listed building and the setting of the nearby listed bandstand.   |

| ANNEX   |  |  |
|---|--|--|
| Date Valid  | 26th September 2022                                  |  |
| Date First Advertised   | 7th October 2022                                     |  |
| Date Last Advertised  | 7th October 2022                                     |  |
| <b>Details of Neighbour Notification</b> (all a Neighbour notification is not required for a L 7 of The Planning (Listed Building) Regulation | isted Building Consent application as per Regulation |  |
| Date of Last Neighbour Notification   | N/A  |  |
| Date of EIA Determination   | N/A  |  |
| ES Requested  | No   |  |
| Drawing Numbers and Title   |  |  |
| Drawing No.01A Type: Proposed Elevations Status: Submitted  |  |  |
| Drawing No.02<br>Type: Site Location Plan<br>Status: Submitted  |  |  |
| Drawing No.03<br>Type: Site Plan<br>Status: Submitted   |  |  |
| Notification to Department (if relevant   | )  |  |
| Date of Notification to Department: N/A Response of Department: N/A   |  |  |

# Development Management Officer Report Committee Application

| Summary   |  |  |  |  |
|---|--|--|--|--|
| Committee Meeting Date: 19/12/22  | Item Number:   |  |  |  |
| <b>Application ID:</b> LA04/2022/0876/F   | Target Date:   |  |  |  |
| Proposal: Proposed upgrade of existing footways   | Location: Footpaths along Donegall Road, Broadway, A12 Westlink and Grosvenor Road, Belfast    |  |  |  |
| Referral Route: Belfast City Council application  | ו  |  |  |  |
| Recommendation:   | Approval   |  |  |  |
| Applicant Name and Address: Belfast City Council Physical Programmes Department 9 Adelaide Street Belfast BT2 8DJ | Agent Name and Address: McAdam Design 1C Montgomery House 478 Castlereagh Road Belfast BT5 6BQ |  |  |  |

# **Executive Summary:**

The application seeks full planning permission for the proposed upgrade of existing footpaths.

The key issues are as follows:

- Design
- Access and Movement
- Impact on Listed Buildings

The site is located on footpaths along Donegall Road, Broadway, Westlink and Grosvenor Road.

The proposal has been assessed against the Strategic Planning Policy Statement, BUAP (2001), draft BMAP(2004 and 2015 versions), PPS3 (Access, Movement and Parking) and PPS 6 (Planning, Archaeology and the Built Heritage).

DFI Roads and Historic Environment Division were consulted in relation to the proposal and have offered no objections.

Recommendation: Approval

It is recommended that the application is approved and it is requested that delegated authority be given to the Director of Planning and Building Control to finalise the wording of conditions.

# **Case Officer Report**

# Site Location Plan



Figure 1: Site Location Map



Figure 2: Example Image – Thermoplastic Waymarker



Figure 3: Proposed Thermoplastic Waymarker

| Chara | acteristics of the Site and Area   |
|-------|--|
| 1.0   | Description of Proposed Development  |
| 1.1   | Proposed upgrade of existing footways  |
| 2.0   | Description of Site  |
| 2.1   | The site is located on the footpath that runs alongside the A12 Westlink from Donegall Road and Broadway to Grosvenor Road. The stretch of footpath which makes up the site measures approximately 1.9km in length.  |
| Plann | ning Assessment of Policy and other Material Considerations  |
| 3.0   | Relevant Site History  |
| 3.1   | None Relevant  |
| 4.0   | Policy Framework   |
| 4.1   | Strategic Planning Policy Statement  |
| 4.2   | Belfast Urban Area Plan 2001   |
| 4.3   | Draft Belfast Metropolitan Area Plan 2015 Following the recent Court of Appeal decision on BMAP, the extant development plan is now the BUAP. However, given the stage at which the Draft BMAP had reached preadoption through a period of independent examination, the policies within the Draft BMAP (both 2004 and 2015 versions) still carry weight and are a material consideration in the determination of planning applications. The weight to be afforded is a matter of judgement for the decision maker.   |
| 4.4   | Belfast Local Development Plan Draft Plan Strategy 2035 The Belfast Local Development Plan Draft Plan Strategy 2035 will guide future planning application decision making to support the sustainable spatial growth of the city up to 2035. The draft Plan Strategy has been subject to examination by the Planning Appeals Commission and the Council has been provided with a copy of their Report, together with a Direction from Dfl in relation to additional required steps before it can be considered adopted. Paragraph 1.10 states that a transitional period will operate until such times as a Council's Plan Strategy has been adopted. Accordingly, whilst the Draft Plan Strategy is now a material consideration it has limited weight until it is adopted and during the transitional period planning authorities will apply existing policy together with the SPPS. |
| 4.5   | Planning Policy Statement 3: Access, Movement and Parking  |
| 4.6   | Planning Policy Statement 6: Planning, Archaeology and the Built Heritage  |
| 5.0   | Consultations:   |
|       |  |

| E 4   | Statutary Canaultae Beanances  |
|-------|--|
| 5.1   | Statutory Consultee Responses  |
| 5.1.1 | DFI Roads – no objection   |
| 5.1.2 | HED – no objection   |
| 5.2   | Non-Statutory Consultee Responses  |
| 5.2.1 | None   |
| 0.2.  |  |
| 6.0   | Representations  |
| 6.1   | The application was neighbour notified and advertised in the local press and no objections   |
|       | have been received.  |
|       |  |
| 7.0   | Assessment   |
| 7.1   | The key issues are as follows:   |
|       | Design   |
|       | Access, Movement and Parking   |
|       | Impact on nearby Listed Buildings  |
|       |  |
| 7.2   | Principle of development   |
| 1.2   | The proposal seeks permission for the upgrade of footpaths along Donegall Road, Broadway, A12 Westlink and Grosvenor Road, Belfast. The proposal includes the addition             |
|       | of 2 types of Thermoplastic Waymarker (example shown in figure 2 above, actual images  |
|       | shown at figure 3) located at different locations along the site. The waymarker will be in 2   |
|       | sizes, 1000mm and 500mm. The proposal also includes information panels (2.4m in  |
|       | height), information panels with finger boards (approximately 3m in height) and finger   |
|       | posts.   |
|       |  |
| 7.3   | SPPS   |
| 7.5   | The SPPS provides a regional framework of planning policy that will be taken account of in the preparation of Belfast City Council's Local Development Plan (LDP). At present, the |
|       | LDP has not been adopted therefore transitional arrangements require the council to take   |
|       | account of the SPPS and existing planning policy documents, with the exception of PPS  |
|       | 1, 5 and 9.  |
|       |  |
| 7.4   | The proposed development accords with the core planning principles of the SPPS, in that  |
|       | the upgrade works will contribute to improved health and wellbeing, creation and   |
|       | enhancement of shared space and supporting good design / positive place making.  |
|       | Impact on Character  |
| 7.5   | There is not considered to be any detrimental impact on the character or appearance of   |
|       | the site or surrounding area as a result of the proposal.  |
|       | and the street and and a do a room of the proposal.  |
|       | Access and Movement  |
| 7.6   | The proposed development results in enhanced access from the city centre to Forth  |
|       | Meadow Community Greenway and provides information to users of the footpaths. DFI  |
|       | Roads were consulted on the proposal and are content, with no conditions.  |
|       | Impact on Nearby Listed Buildings  |
| 7.7   | Impact on Nearby Listed Buildings HED were consulted due to the location of listed buildings adjacent to the site boundary   |
|       | line. HED (Historic Buildings) considered the effects of the proposal on the setting of  |
|       | Blythefield Primary School (ref. HB26/29/037) (Grade B+) which is of special architectural   |
|       | or historic interest as set out in Section 80, of the Planning Act (NI) 2011. The consultation   |
| I     | = $=$ $=$ $=$ $=$ $=$ $=$ $=$ $=$ $=$  |

|     | response states that "on the basis of the information provided under the policy requirements of the SPPS (NI) and Policy BH11 (Development affecting the Setting of a Listed Building) of the Department's Planning Policy Statement 6: Planning, Archaeology and the Built Heritage (PPS 6), HED advises that it considers the proposal is sufficiently removed in scale and situation from the listed building as to have no impact." |
|-----|---|
| 7.8 | Impact on Archaeology HED (Historic Monuments) have assessed the application and, due to its scale and nature, is content that the proposal is satisfactory to SPPS and PPS 6 archaeological policy requirements.   |
| 8.0 | Conclusion  |
| 8.1 | Having regard to the policy context and other material considerations above, the proposal is considered acceptable and planning permission is recommended subject to conditions. It is requested that delegated authority is given to the Director of Place and Economy to finalise the planning conditions.  |
| 9.0 | Conditions:   |
| 9.1 | The development hereby permitted shall be begun before the expiration of 5 years from the date of this permission.  |
|     | Reason: As required by Section 61 of the Planning Act (Northern Ireland) 2011.  |

| ANNEX                 |                 |  |
|-----------------------|-----------------|--|
| Date Valid            | 12th April 2022 |  |
| Date First Advertised | 20th May 2022   |  |
| Date Last Advertised  |                 |  |

# **Details of Neighbour Notification** (all addresses)

The Owner/Occupier,

1 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

1 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

10 Connaught Street, Belfast, Antrim, BT12 6GB

The Owner/Occupier,

10 Iverna Close, Belfast, Antrim, BT12 5QQ

The Owner/Occupier,

101, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

102, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

103, Broadway, Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

104, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

105, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier.

106, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

107, Broadway, Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

108, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

11 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

11 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier.

11, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

111, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier.

112, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

113, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

114, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

115, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

116, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

117, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

118, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

11a ,Riverside Way,Belfast,Antrim,BT12 5RH

The Owner/Occupier,

12 Connaught Street, Belfast, Antrim, BT12 6GB

The Owner/Occupier,

12 Iverna Close, Belfast, Antrim, BT12 5QQ

The Owner/Occupier,

12, Broadway Tower, Broadway, Belfast, Antrim, BT12 6AS

The Owner/Occupier,

121, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

122, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

123, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

124, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

125, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

126, Broadway, Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

127, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

128, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

13 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier.

13 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

13, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier.

14 Iverna Close, Belfast, Antrim, BT12 5QQ

The Owner/Occupier,

14, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier.

15 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

15 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

15, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

16 Iverna Close, Belfast, Antrim, BT12 5QQ

The Owner/Occupier,

162 Grosvenor Road, Belfast, Antrim, BT12 5AT

The Owner/Occupier,

17 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

17 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

17, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

18 Iverna Close, Belfast, Antrim, BT12 5QQ

The Owner/Occupier,

18, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

19 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

19 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

2 Iverna Close, Belfast, Antrim, BT12 5QQ

The Owner/Occupier,

20 Iverna Close, Belfast, Antrim, BT12 5QQ

The Owner/Occupier,

20 Monarch Street, Belfast, Antrim, BT12 6HD

The Owner/Occupier,

21 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

21 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

21, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

22 Iverna Close, Belfast, Antrim, BT12 5QQ

The Owner/Occupier,

22, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

23 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

23 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier.

23, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

24 Iverna Close, Belfast, Antrim, BT12 5QQ

The Owner/Occupier.

24 Milner Street, Belfast, Antrim, BT12 6GE

The Owner/Occupier,

24, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

25 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

25, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

26 Iverna Close, Belfast, Antrim, BT12 5QQ

26 Milner Street, Belfast, Antrim, BT12 6GE

The Owner/Occupier,

26, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

27 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

27, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

28 Milner Street, Belfast, Antrim, BT12 6GE

The Owner/Occupier,

28, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

29 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

3 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

3 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier.

30 Milner Street, Belfast, Antrim, BT12 6GE

The Owner/Occupier,

31 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

31, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

32, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

33 Iverna Street, Belfast, Antrim, BT12 5QH

The Owner/Occupier,

33 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

33, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier.

34, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

35 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier.

35, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

36, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier.

37 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

37, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier.

38, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

39 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

3a ,Broadway Industrial Estate,Belfast,Antrim,BT12 6NZ

3b ,Broadway Industrial Estate,Belfast,Antrim,BT12 6NZ

The Owner/Occupier,

4 Iverna Close, Belfast, Antrim, BT12 5QQ

The Owner/Occupier,

41 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

41,Broadway Tower,Broadway,Belfast,Antrim,BT12 6HG

The Owner/Occupier,

42, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

43 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

43, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

44, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

440 Donegall Road, Belfast, Antrim, BT12 6HS

The Owner/Occupier.

45, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

455 Donegall Road, Belfast, Antrim, BT12 6FS

The Owner/Occupier,

455-457 ,Donegall Road,Belfast,Antrim,BT12 6FS

The Owner/Occupier,

457 Donegall Road, Belfast, Antrim, BT12 6FS

The Owner/Occupier,

46, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

461 Donegall Road, Belfast, Antrim, BT12 6FS

The Owner/Occupier,

47, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

48, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

5 Devonshire Street, Belfast, Antrim, BT12 4JA

The Owner/Occupier.

5 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

5 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier.

51, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

52, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier.

53, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

54, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

56,Broadway Tower,Broadway,Belfast,Antrim,BT12 6HG

The Owner/Occupier,

57,Broadway Tower,Broadway,Belfast,Antrim,BT12 6HG The Owner/Occupier,

58,Broadway Tower,Broadway,Belfast,Antrim,BT12 6HG The Owner/Occupier,

6 Iverna Close, Belfast, Antrim, BT12 5QQ

The Owner/Occupier,

61,Broadway Tower,Broadway,Belfast,Antrim,BT12 6HG The Owner/Occupier,

62 Broadway, Belfast, Antrim, BT12 6HF

The Owner/Occupier,

62,Broadway Tower,Broadway,Belfast,Antrim,BT12 6HG The Owner/Occupier.

62b ,Broadway,Belfast,Antrim,BT12 6HF

The Owner/Occupier,

63,Broadway Tower,Broadway,Belfast,Antrim,BT12 6HG The Owner/Occupier,

64,Broadway Tower,Broadway,Belfast,Antrim,BT12 6HG The Owner/Occupier,

65,Broadway Tower,Broadway,Belfast,Antrim,BT12 6HG The Owner/Occupier,

66,Broadway Tower,Broadway,Belfast,Antrim,BT12 6HG The Owner/Occupier,

67,Broadway Tower,Broadway,Belfast,Antrim,BT12 6HG The Owner/Occupier,

68,Broadway Tower,Broadway,Belfast,Antrim,BT12 6HG The Owner/Occupier,

7 Devonshire Street, Belfast, Antrim, BT12 4JA

The Owner/Occupier,

7 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

7 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

71,Broadway Tower,Broadway,Belfast,Antrim,BT12 6HG The Owner/Occupier,

72,Broadway Tower,Broadway,Belfast,Antrim,BT12 6HG The Owner/Occupier,

73,Broadway Tower,Broadway,Belfast,Antrim,BT12 6HG The Owner/Occupier,

74,Broadway Tower,Broadway,Belfast,Antrim,BT12 6HG The Owner/Occupier,

75,Broadway Tower,Broadway,Belfast,Antrim,BT12 6HG The Owner/Occupier,

76,Broadway Tower,Broadway,Belfast,Antrim,BT12 6HG The Owner/Occupier,

77,Broadway Tower,Broadway,Belfast,Antrim,BT12 6HG The Owner/Occupier,

8 Connaught Street, Belfast, Antrim, BT12 6GB

The Owner/Occupier,

8 Iverna Close, Belfast, Antrim, BT12 5QQ

The Owner/Occupier,

81, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

82, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

83, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

84, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

85, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

86, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

87, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier.

88, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

8a .Albert Street, Citylink Business Park, Belfast, Antrim, BT12 4HQ

The Owner/Occupier,

9 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

9 Monarch Parade, Belfast, Antrim, BT12 6GU

The Owner/Occupier,

90-92 ,Grosvenor Road,Belfast,Antrim,BT12 5AX

The Owner/Occupier,

90-92 , Grosvenor Road, Belfast, Antrim, BT12 5AX

The Owner/Occupier,

90-92 Building 1, Grosvenor Road, Belfast, Antrim, BT12 5AX

The Owner/Occupier.

90-92 Building 1, Grosvenor Road, Belfast, Antrim, BT12 5AX

The Owner/Occupier,

91, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier.

92, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

93, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

94, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

95, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier.

96, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

97, Broadway Tower, Broadway, Belfast, Antrim, BT12 6HG

The Owner/Occupier,

Ambulance Station, Medical Records Building, 274 Grosvenor Road, Belfast, Antrim, BT12 6BA

The Owner/Occupier,

Building 3,92 Grosvenor Road, Belfast, Antrim, BT12 5AX

The Owner/Occupier,

Maldon Street, Broadway Industrial Estate, Belfast, Antrim, BT12 6HE

The Owner/Occupier,

Medical Records Building, 274 Grosvenor Road, Belfast, Antrim, BT12 6BA

The Owner/Occupier,

Milner Street, Belfast, Antrim, BT12 6GE

The Owner/Occupier,

Unit 1,90-92 Building 1,Grosvenor Road,Belfast,Antrim,BT12 5AX

The Owner/Occupier,

Unit 10,90-92 Building 1, Grosvenor Road, Belfast, Antrim, BT12 5AX

The Owner/Occupier,

Unit 11,90-92 Building 1,Grosvenor Road,Belfast,Antrim,BT12 5AX

The Owner/Occupier,

Unit 12,90-92 Building 1, Grosvenor Road, Belfast, Antrim, BT12 5AX

The Owner/Occupier,

Unit 13,90-92 Building 1, Grosvenor Road, Belfast, Antrim, BT12 5AX

The Owner/Occupier,

Unit 14,90-92 Building 1, Grosvenor Road, Belfast, Antrim, BT12 5AX

The Owner/Occupier,

Unit 15,90-92 Building 1,Grosvenor Road,Belfast,Antrim,BT12 5AX

The Owner/Occupier,

Unit 20,90-92 Building 1, Grosvenor Road, Belfast, Antrim, BT12 5AX

The Owner/Occupier,

Unit 3,90-92 Building 1, Grosvenor Road, Belfast, Antrim, BT12 5AX

The Owner/Occupier.

Unit 4,90-92 Building 1,Grosvenor Road,Belfast,Antrim,BT12 5AX

The Owner/Occupier,

Unit 5,90-92 Building 1,Grosvenor Road,Belfast,Antrim,BT12 5AX

The Owner/Occupier,

Unit 7,90-92 Building 1, Grosvenor Road, Belfast, Antrim, BT12 5AX

The Owner/Occupier,

Unit 8,90-92 Building 1, Grosvenor Road, Belfast, Antrim, BT12 5AX

The Owner/Occupier,

Unit 9,90-92 Building 1, Grosvenor Road, Belfast, Antrim, BT12 5AX

| Date of Last Neighbour Notification | 3rd August 2022 |
|-------------------------------------|-----------------|
| Date of EIA Determination           |                 |
| ES Requested                        | No              |

| Planning History  |
|---|
| None Relevant   |
|   |
|   |
|   |
| Drawing Numbers and Title                                   |
| 01A – site location plan                                    |
| 02 - site layout plan                                       |
| 03 - proposed elevations plan                               |
| 04A - Section 5 General Layout - Sheet 1                    |
| 05 - Section 5 General Layout - Sheet 2                     |
| 06 - Section 5 General Layout - Sheet 3                     |
|   |
| Notification to Department (if relevant)                    |
| Date of Notification to Department: Response of Department: |

## Agenda Item 9a

By virtue of paragraph(s) 1, 2, 3, 5 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014.

Document is Restricted



By virtue of paragraph(s) 1, 2, 3, 5 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014.

Document is Restricted

